



**Dipaleseng Local Municipality  
ANNUAL FINANCIAL STATEMENTS  
FOR THE YEAR ENDED 30 JUNE 2012**

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## General Information

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<b>Legal form of entity</b>	Local Municipality (MP306)
<b>Demarcation code</b>	MP 306
<b>Executive Mayor</b>	Cllr. N.S. Nhlapo
<b>Speaker</b>	Cllr. P.R. Thenjekwayo
<b>Chief whip</b>	Cllr. T.J. Mahlangu
<b>Municipal Mayoral Committee Members</b>	Cllr. M.D. Khanye Cllr. M. Tsotetsi
<b>Party Representatives</b>	Cllr. W.S. Davel Cllr. M.D. Khanye Cllr. A.S. Motloung Cllr. D.G. Zwane Cllr. N. Zwane
<b>Ward Councillors</b>	Cllr. J.R. Hall Cllr. T.J. Mahlangu Cllr. M.L. Makhubo Cllr. N.S. Nhlapo Cllr. D.S. Sithole Cllr. M. Tsotetsi
<b>Grading of local authority</b>	Low capacity municipality
<b>Accounting Officer</b>	Mr. J.B. Maseko (Acting)
<b>Chief Finance Officer (CFO)</b>	Vacant at year end
<b>Registered office</b>	Cnr of Johnny Mokoena Drive and Themba Shozi Street Balfour Mpumalanga 2410
<b>Postal address</b>	P.O. Box 1005 Balfour Mpumalanga 2410
<b>Bankers</b>	First National Bank Limited
<b>Auditors</b>	Auditor General of South Africa
<b>Attorneys</b>	TN Kgomo Attorneys Ramathe Attorneys SO Radebe Attorneys Makhubela Attorneys TA Ngema Attorneys
<b>Telephone Number</b>	(017) 773 0055
<b>Fax Number</b>	(017) 773 0169
<b>Website address</b>	<a href="http://www.dipaleseng.gov.za">www.dipaleseng.gov.za</a>
<b>Email address</b>	<a href="mailto:dipaleseng@worldonline.co.za">dipaleseng@worldonline.co.za</a>

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

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The reports and statements set out below comprise the annual financial statements presented to the provincial legislature:

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### Abbreviations

ASB	Accounting Standards Board
COID	Compensation for Occupational Injuries and Diseases
CRR	Capital Replacement Reserve
D.W.A.F.	Department of Water Affairs and Forestry
DBSA	Development Bank of South Africa
EPWPIG	Expanded Public Works Programme Incentive Grant
FMG	Finance Management Grant
GRAP	Generally Recognised Accounting Practice
HDF	Housing Development Fund
INEP	Integrated National Electrification Programme
IMFO	Institute of Municipal Finance Officers
ASA	International Accounting Standards
IPSAS	International Public Sector Accounting Standards
LG SETA	Local Government Sector Education Training Programme
MEC	Member of the Executive Council
ME's	Municipal Entities
MFMA	Municipal Finance Management Act
MIG	Municipal Infrastructure Grant (Previously CMIP)
MSIG	Municipal Systems Improvement Grant
PAYE	Pay As You Earn
SDL	Skills Development Levy
UIF	Unemployment Insurance Fund
VAT	Value Added Taxation
WCA	Workman's Compensation Act

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Accounting Officer's Responsibilities and Approval

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The accounting officer is required by the Municipal Finance Management Act (Act 56 of 2003), to maintain adequate accounting records and is responsible for the content and integrity of the annual financial statements and related financial information included in this report. It is the responsibility of the accounting officer to ensure that the annual financial statements fairly present the state of affairs of the municipality as at the end of the financial year and the results of its operations and cash flows for the period then ended. The external auditors are engaged to express an independent opinion on the annual financial statements and was given unrestricted access to all financial records and related data.

The annual financial statements have been prepared in accordance with Standards of Generally Recognised Accounting Practice (GRAP) including any interpretations, guidelines and directives issued by the Accounting Standards Board.

The annual financial statements are based upon appropriate accounting policies consistently applied and supported by reasonable and prudent judgements and estimates.

The accounting officer acknowledges that he is ultimately responsible for the system of internal financial control established by the municipality and place considerable importance on maintaining a strong control environment. To enable the accounting officer to meet these responsibilities, the accounting officer sets standards for internal control aimed at reducing the risk of error or deficit in a cost effective manner. The standards include the proper delegation of responsibilities within a clearly defined framework, effective accounting procedures and adequate segregation of duties to ensure an acceptable level of risk. These controls are monitored throughout the municipality and all employees are required to maintain the highest ethical standards in ensuring the municipality's business is conducted in a manner that in all reasonable circumstances is above reproach. The focus of risk management in the municipality is on identifying, assessing, managing and monitoring all known forms of risk across the municipality. While operating risk cannot be fully eliminated, the municipality endeavours to minimise it by ensuring that appropriate infrastructure, controls, systems and ethical behaviour are applied and managed within predetermined procedures and constraints.

The accounting officer is of the opinion, based on the information and explanations given by management, that the system of internal control provides reasonable assurance that the financial records may be relied on for the preparation of the annual financial statements. However, any system of internal financial control can provide only reasonable, and not absolute, assurance against material misstatement or deficit.

The accounting officer has reviewed the municipality's cash flow forecast for the year to 30 June 2013 and, in the light of this review and the current financial position, he is satisfied that the municipality has or has access to adequate resources to continue in operational existence for the foreseeable future.

The annual financial statements set out on pages 4 to 67, which have been prepared on the going concern basis, were approved by the accounting officer on 31 August 2012.

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**J. B. Maseko**  
**Acting Accounting Officer**  
**Balfour**  
**31 August 2012**

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Accounting Officer's Report

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The accounting officer submits his report for the year ended 30 June 2012.

### 1. Review of activities

#### Main business and operations

The operating results and state of affairs of the municipality are fully set out in the attached annual financial statements and do not in our opinion require any further comment.

Net deficit of the municipality was R 23,651,567 (2011: deficit R 24,710,393).

### 2. Going concern

The annual financial statements have been prepared on the basis of accounting policies applicable to a going concern. This basis presumes that funds will be available to finance future operations and that the realisation of assets and settlement of liabilities, contingent obligations and commitments will occur in the ordinary course of business.

### 3. Subsequent events

The accounting officer is not aware of any matter or circumstance arising since the end of the financial year.

### 4. Non-current assets

Please refer to note 3 and 4 for details of non-current assets.

### 5. Accounting Officer

The accounting officer of the municipality at year end was Mr. J.B. Maseko.

### 6. Corporate governance

#### General

The accounting officer is committed to business integrity, transparency and professionalism in all its activities. As part of this commitment, the accounting officer supports the highest standards of corporate governance and the ongoing development of best practice.

The municipality confirms and acknowledges its responsibility to total compliance with the Code of Corporate Practices and Conduct ("the Code") laid out in the King Report on Corporate Governance for South Africa 2002. The accounting officer discuss the responsibilities of management in this respect, at Board meetings and monitor the municipality's compliance with the code on a three monthly basis.

The salient features of the municipality's adoption of the Code is outlined below:

#### Audit and risk committee

For the first - months of the current financial year the chairperson of the audit committee was Mr A (non executive director) and for the remaining - months it was Mr B, who is an independent audit committee member. The committee met - times during the financial year to review matters necessary to fulfil its role. Mr C also joined the committee during the year as an independent member.

In terms of Section 166 of the Municipal Finance Management Act, the municipality must appoint members of the Audit Committee. Dipaleseng Local Municipality was unable to appoint the independent member as required by the Municipal Finance Management Act 166 section 4 during the year under review.

#### Internal audit

The municipality has outsourced its internal audit function to SizweNtsaluba Gobodo who succeeded DLM internal audit who was the municipality's previous internal auditors. This is in compliance with the Municipal Finance Management Act, 2003.

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Accounting Officer's Report

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### 7. Bankers

First National Bank Limited will continue to provide financial services to the municipality.

### 8. Auditors

Auditor General of South Africa will continue in office for the next financial year.

### 9. Public Private Partnership

In accordance with the PPP agreement, the Contractor shall open a separate account with a bank registered in the Republic of South Africa, for the purpose of administering and separate safekeeping of:

- moneys deposited as excess surpluses;
- any foreign exchange rate amounts;
- any service credits; and
- any penalties for later service commence mental text.

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Statement of Financial Position

Figures to the nearest R1	Notes	2012	RESTATED 2011
<b>Assets</b>			
<b>Current Assets</b>			
Cash and cash equivalents	3	3,427,002	1,265,019
Consumer debtors	4	20,091,291	21,773,901
Inventories	5	26,815	-
Receivables from exchange transactions	6	885,441	613,580
<b>Total Current Assets</b>		<b>24,430,549</b>	<b>23,652,500</b>
<b>Non-Current Assets</b>			
Intangible assets	7	2,041,367	350,074
Other financial assets	8	1,155,280	1,155,280
Property, plant and equipment	9	314,440,967	322,015,436
<b>Total Non-Current Assets</b>		<b>317,637,614</b>	<b>323,520,790</b>
<b>Total Assets</b>		<b>342,068,163</b>	<b>347,173,290</b>
<b>Liabilities</b>			
<b>Current Liabilities</b>			
Consumer deposits	10	1,341,995	1,246,889
Payables from exchange transactions	11	40,899,337	27,013,311
Provisions	12	974,722	830,548
Unspent conditional grants and receipts	13	5,279,064	-
VAT payable	14	9,387,328	9,526,665
<b>Total Current Liabilities</b>		<b>57,882,446</b>	<b>38,617,413</b>
<b>Non-Current Liabilities</b>			
Retirement benefit obligation	15	5,543,740	6,262,336
<b>Total Liabilities</b>		<b>63,426,186</b>	<b>44,879,749</b>
<b>Net Assets</b>		<b>278,641,977</b>	<b>302,293,541</b>
<b>Net Assets</b>			
Accumulated surplus		278,641,977	302,293,541

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Statement of Financial Performance

Figures to the nearest R1	Notes	2012	RESTATED 2011
<b>Revenue</b>			
Fines		311,650	249,765
Government grants and subsidies	20	63,474,054	46,545,983
Grant received from DBSA		8,890,496	-
Investment revenue	21	2,555,553	8,949,978
Licences and permits		2,150,675	1,965,114
Other income	22	2,064,596	990,971
Property rates	23	9,540,708	7,455,060
Rental of facilities and equipment		214,786	169,686
Service charges	19	70,973,316	49,265,333
<b>Total Revenue</b>		<b>160,175,834</b>	<b>115,591,890</b>
<b>Expenditure</b>			
Bulk purchases	33	38,355,609	25,684,489
Debt impairment	28	42,951,358	23,624,873
Depreciation and amortisation	29	28,449,895	28,432,208
Finance costs	30	685,118	828,393
General Expenses	24	25,709,159	20,006,560
Grants and subsidies paid	32	1,705,719	1,905,311
Personnel cost	26	34,802,143	32,800,444
Remuneration of councillors	27	3,846,640	3,703,920
Repairs and maintenance		7,321,760	3,316,085
<b>Total Expenditure</b>		<b>183,827,401</b>	<b>140,302,283</b>
<b>Deficit for the year</b>		<b>(23,651,567)</b>	<b>(24,710,393)</b>

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Statement of Changes in Net Assets

<b>Figures to the nearest R1</b>	<b>Accumulated surplus</b>	<b>Total net assets</b>
<b>Balance at 01 July 2010</b>	<b>327,003,934</b>	<b>327,003,934</b>
Changes in net assets		
Deficit for the year	(24,710,393)	(24,710,393)
Total changes	(24,710,393)	(24,710,393)
<b>Balance at 01 July 2011</b>	<b>302,293,544</b>	<b>302,293,544</b>
Changes in net assets		
Deficit for the year	(23,651,567)	(23,651,567)
Total changes	(23,651,567)	(23,651,567)
<b>Balance at 30 June 2012</b>	<b>278,641,977</b>	<b>278,641,977</b>

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Cash Flow Statement

Figures to the nearest R1	Notes	2012	RESTATED 2011
<b>Cash flows from operating activities</b>			
<b>Receipts</b>			
Taxation		3,395,654	3,097,403
Sale of goods and services		34,356,063	20,786,343
Grants		77,708,338	46,545,983
Interest income		2,555,553	8,949,978
Other receipts		4,401,587	3,387,242
		122,417,195	82,766,949
<b>Payments</b>			
Employee costs		(38,027,068)	(36,504,364)
Suppliers		(58,976,313)	(43,389,694)
Finance costs		(685,118)	(828,393)
		(97,688,499)	(80,722,451)
<b>Net cash flows from operating activities</b>	34	<b>24,728,696</b>	<b>2,044,498</b>
<b>Cash flows from investing activities</b>			
Purchase of property, plant and equipment	9	(20,874,663)	(13,230,647)
Purchase of other intangible assets	7	(1,692,051)	-
Proceeds from sale of financial assets		-	(272,366)
<b>Net cash flows from investing activities</b>		<b>(22,566,714)</b>	<b>(13,503,013)</b>
<b>Net increase/(decrease) in cash and cash equivalents</b>		<b>2,161,982</b>	<b>(11,458,515)</b>
Cash and cash equivalents at the beginning of the year		1,265,019	12,723,534
<b>Cash and cash equivalents at the end of the year</b>	3	<b>3,427,002</b>	<b>1,265,019</b>

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Accounting Policies

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### 1. Presentation of Annual Financial Statements

The annual financial statements have been prepared in accordance with the effective Standards of Generally Recognised Accounting Practice (GRAP) including any interpretations, guidelines and directives issued by the Accounting Standards Board.

These annual financial statements have been prepared on an accrual basis of accounting and are in accordance with historical cost convention unless specified otherwise. They are presented in South African Rand.

A summary of the significant accounting policies, which have been consistently applied, are disclosed below.

These accounting policies are consistent with the previous period, except for the changes set out in note 2 Changes in accounting policy

#### 1.1 Significant judgements and sources of estimation uncertainty

In preparing the annual financial statements, management is required to make estimates and assumptions that affect the amounts represented in the annual financial statements and related disclosures. Use of available information and the application of judgement is inherent in the formation of estimates. Actual results in the future could differ from these estimates which may be material to the annual financial statements. Significant judgements include:

##### **Trade receivables / Held to maturity investments and/or loans and receivables**

The municipality assesses its trade receivables, held to maturity investments and loans and receivables for impairment at the end of each reporting period. In determining whether an impairment loss should be recorded in surplus or deficit, the surplus makes judgements as to whether there is observable data indicating a measurable decrease in the estimated future cash flows from a financial asset.

The impairment for trade receivables, held to maturity investments and loans and receivables is calculated on a portfolio basis, based on historical loss ratios, adjusted for national and industry-specific economic conditions and other indicators present at the reporting date that correlate with defaults on the portfolio. These annual loss ratios are applied to loan balances in the portfolio and scaled to the estimated loss emergence period.

##### **Allowance for slow moving, damaged and obsolete stock**

An allowance for stock to write stock down to the lower of cost or net realisable value. Management have made estimates of the selling price and direct cost to sell on certain inventory items. The write down is included in the operation surplus note.

##### **Fair value estimation**

The fair value of financial instruments traded in active markets (such as trading and available-for-sale securities) is based on quoted market prices at the end of the reporting period. The quoted market price used for financial assets held by the municipality is the current bid price.

The fair value of financial instruments that are not traded in an active market (for example, over-the counter derivatives) is determined by using valuation techniques. The municipality uses a variety of methods and makes assumptions that are based on market conditions existing at the end of each reporting period. Quoted market prices or dealer quotes for similar instruments are used for long-term debt. Other techniques, such as estimated discounted cash flows, are used to determine fair value for the remaining financial instruments. The fair value of interest rate swaps is calculated as the present value of the estimated future cash flows. The fair value of forward foreign exchange contracts is determined using quoted forward exchange rates at the end of the reporting period.

The carrying value less impairment provision of trade receivables and payables are assumed to approximate their fair values. The fair value of financial liabilities for disclosure purposes is estimated by discounting the future contractual cash flows at the current market interest rate that is available to the municipality for similar financial instruments.

##### **Impairment testing**

The recoverable amounts of cash-generating units and individual assets have been determined based on the higher of value-in-use calculations and fair values less costs to sell. These calculations require the use of estimates and assumptions. It is reasonably possible that the fair value assumption may change which may then impact our estimations and may then require a material adjustment to the carrying value of tangible assets.

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Accounting Policies

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### 1.1 Significant judgements and sources of estimation uncertainty (continued)

#### Provisions

Provisions were raised and management determined an estimate based on the information available. Additional disclosure of these estimates of provisions are included in note 12 - Provisions.

#### Useful lives of waste and water network and other assets

The municipality's management determines the estimated useful lives and related depreciation charges for the waste water and water networks. This estimate is based on industry norm. Management will increase the depreciation charge where useful lives are less than previously estimated useful lives.

#### Post retirement benefits

The present value of the post retirement obligation depends on a number of factors that are determined on an actuarial basis using a number of assumptions. The assumptions used in determining the net cost (income) include the discount rate. Any changes in these assumptions will impact on the carrying amount of post retirement obligations.

The municipality determines the appropriate discount rate at the end of each year. This is the interest rate that should be used to determine the present value of estimated future cash outflows expected to be required to settle the pension obligations. In determining the appropriate discount rate, the municipality considers the interest rates of high-quality corporate bonds that are denominated in the currency in which the benefits will be paid, and that have terms to maturity approximating the terms of the related pension liability.

Other key assumptions for pension obligations are based on current market conditions. Additional information is disclosed in Note 15.

#### Effective interest rate

The municipality used the prime interest rate to discount future cash flows.

#### Allowance for doubtful debts

On debtors an impairment loss is recognised in surplus and deficit when there is objective evidence that it is impaired. The impairment is measured as the difference between the debtors carrying amount and the present value of estimated future cash flows discounted at the effective interest rate, computed at initial recognition.

### 1.2 Property, plant and equipment

Property, plant and equipment are tangible non-current assets (including infrastructure assets) that are held for use in the production or supply of goods or services, rental to others, or for administrative purposes, and are expected to be used during more than one period.

The cost of an item of property, plant and equipment is recognised as an asset when:

- it is probable that future economic benefits or service potential associated with the item will flow to the municipality; and
- the cost of the item can be measured reliably.

Property, plant and equipment is initially measured at cost.

The cost of an item of property, plant and equipment is the purchase price and other costs attributable to bring the asset to the location and condition necessary for it to be capable of operating in the manner intended by management. Trade discounts and rebates are deducted in arriving at the cost.

Where an asset is acquired at no cost, or for a nominal cost, its cost is its fair value as at date of acquisition.

Where an item of property, plant and equipment is acquired in exchange for a non-monetary asset or monetary assets, or a combination of monetary and non-monetary assets, the asset acquired is initially measured at fair value (the cost). If the acquired item's fair value was not determinable, it's deemed cost is the carrying amount of the asset(s) given up.

When significant components of an item of property, plant and equipment have different useful lives, they are accounted for as separate items (major components) of property, plant and equipment.

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Accounting Policies

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### 1.2 Property, plant and equipment (continued)

Costs include costs incurred initially to acquire or construct an item of property, plant and equipment and costs incurred subsequently to add to, replace part of, or service it. If a replacement cost is recognised in the carrying amount of an item of property, plant and equipment, the carrying amount of the replaced part is derecognised.

The initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located is also included in the cost of property, plant and equipment, where the entity is obligated to incur such expenditure, and where the obligation arises as a result of acquiring the asset or using it for purposes other than the production of inventories.

Recognition of costs in the carrying amount of an item of property, plant and equipment ceases when the item is in the location and condition necessary for it to be capable of operating in the manner intended by management.

Major spare parts and stand by equipment which are expected to be used for more than one period are included in property, plant and equipment. In addition, spare parts and stand by equipment which can only be used in connection with an item of property, plant and equipment are accounted for as property, plant and equipment.

Major inspection costs which are a condition of continuing use of an item of property, plant and equipment and which meet the recognition criteria above are included as a replacement in the cost of the item of property, plant and equipment. Any remaining inspection costs from the previous inspection are derecognised.

Property, plant and equipment is carried at cost less accumulated depreciation and any impairment losses

Property, plant and equipment are depreciated on the straight line basis over their expected useful lives to their estimated residual value.

The useful lives of items of property, plant and equipment have been assessed as follows:

<b>Item</b>	<b>Average useful life</b>
Land	Indefinite
Buildings	0 - 30 years
Plant and machinery	5 - 12 years
Furniture and fixtures	3 - 7 years
Motor vehicles	5 - 12 years
Office equipment	2 - 7 years
IT equipment	1 - 3 years
Computer software	1 - 3 years
Infrastructure	0 - 30 years
Community	0 - 30 years
Other property, plant and equipment	5 - 12 years
Specialised vehicles	5 - 7 years
Tools and loose gear	3 - 5 years

The residual value, and the useful life and depreciation method of each asset are reviewed at the end of each reporting date. If the expectations differ from previous estimates, the change is accounted for as a change in accounting estimate.

Each part of an item of property, plant and equipment with a cost that is significant in relation to the total cost of the item is depreciated separately.

The depreciation charge for each period is recognised in surplus or deficit unless it is included in the carrying amount of another asset.

Items of property, plant and equipment are derecognised when the asset is disposed of or when there are no further economic benefits or service potential expected from the use of the asset.

The gain or loss arising from the derecognition of an item of property, plant and equipment is included in surplus or deficit when the item is derecognised. The gain or loss arising from the derecognition of an item of property, plant and equipment is determined as the difference between the net disposal proceeds, if any, and the carrying amount of the item.

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Accounting Policies

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### 1.2 Property, plant and equipment (continued)

Assets which the municipality holds for rentals to others and subsequently routinely sell as part of the ordinary course of activities, are transferred to inventories when the rentals end and the assets are available-for-sale. These assets are not accounted for as non-current assets held for sale. Proceeds from sales of these assets are recognised as revenue. All cash flows on these assets are included in cash flows from operating activities in the cash flow statement.

### 1.3 Site restoration and dismantling cost

The municipality has an obligation to dismantle, remove and restore items of property, plant and equipment. Such obligations are referred to as 'decommissioning, restoration and similar liabilities'. The cost of an item of property, plant and equipment includes the initial estimate of the costs of dismantling and removing the item and restoring the site on which it is located, the obligation for which a municipality incurs either when the item is acquired or as a consequence of having used the item during a particular period for purposes other than to produce inventories during that period.

If the related asset is measured using the cost model:

- subject to (b), changes in the liability are added to, or deducted from, the cost of the related asset in the current period;
- if a decrease in the liability exceeds the carrying amount of the asset, the excess is recognised immediately in surplus or deficit; and
- if the adjustment results in an addition to the cost of an asset, the municipality considers whether this is an indication that the new carrying amount of the asset may not be fully recoverable. If it is such an indication, the asset is tested for impairment by estimating its recoverable amount, and any impairment loss is recognised in surplus or deficit.

### 1.4 Intangible assets

An asset is identified as an intangible asset when it:

- is capable of being separated or divided from an entity and sold, transferred, licensed, rented or exchanged, either individually or together with a related contract, assets or liability; or
- arises from contractual rights or other legal rights, regardless whether those rights are transferable or separate from the municipality or from other rights and obligations.

An intangible asset is recognised when:

- it is probable that the expected future economic benefits or service potential that are attributable to the asset will flow to the municipality; and
- the cost or fair value of the asset can be measured reliably.

Intangible assets are initially recognised at cost.

An intangible asset acquired at no or nominal cost, the cost shall be its fair value as at the date of acquisition.

Expenditure on research (or on the research phase of an internal project) is recognised as an expense when it is incurred.

An intangible asset arising from development (or from the development phase of an internal project) is recognised when:

- it is technically feasible to complete the asset so that it will be available for use or sale.
- there is an intention to complete and use or sell it.
- there is an ability to use or sell it.
- it will generate probable future economic benefits or service potential.
- there are available technical, financial and other resources to complete the development and to use or sell the asset.
- the expenditure attributable to the asset during its development can be measured reliably.

Intangible assets are carried at cost less any accumulated amortisation and any impairment losses.

An intangible asset is regarded as having an indefinite useful life when, based on all relevant factors, there is no foreseeable limit to the period over which the asset is expected to generate net cash inflows or service potential. Amortisation is not provided for these intangible assets, but they are tested for impairment annually and whenever there is an indication that the asset may be impaired. For all other intangible assets amortisation is provided on a straight line basis over their useful life.

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Accounting Policies

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### 1.4 Intangible assets (continued)

The amortisation period and the amortisation method for intangible assets are reviewed at each reporting date.

Reassessing the useful life of an intangible asset with a finite useful life after it was classified as indefinite is an indicator that the asset may be impaired. As a result the asset is tested for impairment and the remaining carrying amount is amortised over its useful life.

Internally generated brands, mastheads, publishing titles, customer lists and items similar in substance are not recognised as intangible assets.

Amortisation is provided to write down the intangible assets, on a straight line basis, to their residual values as follows:

Item	Useful life
Computer software.	3 years
Servitudes	Indefinite

### 1.5 Financial instruments

A financial instrument is any contract that gives rise to a financial asset of one entity and a financial liability or a residual interest of another entity.

The amortised cost of a financial asset or financial liability is the amount at which the financial asset or financial liability is measured at initial recognition minus principal repayments, plus or minus the cumulative amortisation using the effective interest method of any difference between that initial amount and the maturity amount, and minus any reduction (directly or through the use of an allowance account) for impairment or uncollectibility.

Derecognition is the removal of a previously recognised financial asset or financial liability from an entity's statement of financial position.

A derivative is a financial instrument or other contract with all three of the following characteristics:

- Its value changes in response to the change in a specified interest rate, financial instrument price, commodity price, foreign exchange rate, index of prices or rates, credit rating or credit index, or other variable, provided in the case of a non-financial variable that the variable is not specific to a party to the contract (sometimes called the 'underlying').
- It requires no initial net investment or an initial net investment that is smaller than would be required for other types of contracts that would be expected to have a similar response to changes in market factors.
- It is settled at a future date.

The effective interest method is a method of calculating the amortised cost of a financial asset or a financial liability (or group of financial assets or financial liabilities) and of allocating the interest income or interest expense over the relevant period. The effective interest rate is the rate that exactly discounts estimated future cash payments or receipts through the expected life of the financial instrument or, when appropriate, a shorter period to the net carrying amount of the financial asset or financial liability. When calculating the effective interest rate, an entity shall estimate cash flows considering all contractual terms of the financial instrument (for example, prepayment, call and similar options) but shall not consider future credit losses. The calculation includes all fees and points paid or received between parties to the contract that are an integral part of the effective interest rate (see the Standard of GRAP on Revenue from Exchange Transactions), transaction costs, and all other premiums or discounts. There is a presumption that the cash flows and the expected life of a group of similar financial instruments can be estimated reliably. However, in those rare cases when it is not possible to reliably estimate the cash flows or the expected life of a financial instrument (or group of financial instruments), the entity shall use the contractual cash flows over the full contractual term of the financial instrument (or group of financial instruments).

Fair value is the amount for which an asset could be exchanged, or a liability settled, between knowledgeable willing parties in an arm's length transaction.

A financial asset is:

- cash;
- a residual interest of another entity; or
- a contractual right to:
  - receive cash or another financial asset from another entity; or
  - exchange financial assets or financial liabilities with another entity under conditions that are potentially favourable to the entity.

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Accounting Policies

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### 1.5 Financial instruments (continued)

A financial guarantee contract is a contract that requires the issuer to make specified payments to reimburse the holder for a loss it incurs because a specified debtor fails to make payment when due in accordance with the original or modified terms of a debt instrument.

A financial liability is any liability that is a contractual obligation to:

- deliver cash or another financial asset to another entity; or
- exchange financial assets or financial liabilities under conditions that are potentially unfavourable to the entity.

Interest rate risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market interest rates.

Liquidity risk is the risk encountered by an entity in the event of difficulty in meeting obligations associated with financial liabilities that are settled by delivering cash or another financial asset.

A financial asset is past due when a counterparty has failed to make a payment when contractually due.

Transaction costs are incremental costs that are directly attributable to the acquisition, issue or disposal of a financial asset or financial liability. An incremental cost is one that would not have been incurred if the entity had not acquired, issued or disposed of the financial instrument.

Financial instruments at amortised cost are non-derivative financial assets or non-derivative financial liabilities that have fixed or determinable payments, excluding those instruments that:

- the entity designates at fair value at initial recognition; or
- are held for trading.

Financial instruments at fair value comprise financial assets or financial liabilities that are:

- derivatives;
- combined instruments that are designated at fair value;
- instruments held for trading. A financial instrument is held for trading if:
  - it is acquired or incurred principally for the purpose of selling or repurchasing it in the near-term; or
  - on initial recognition it is part of a portfolio of identified financial instruments that are managed together and for which there is evidence of a recent actual pattern of short term profit-taking;
  - non-derivative financial assets or financial liabilities with fixed or determinable payments that are designated at fair value at initial recognition; and
  - financial instruments that do not meet the definition of financial instruments at amortised cost or financial instruments at cost.

#### Classification

##### Class

Consumer debtors  
Trade debtors  
Other financial asset (Deposit)

##### Category

Financial asset measured at amortised cost  
Financial asset measured at amortised cost  
Financial asset measured at fair value

The entity has the following types of financial liabilities (classes and category) as reflected on the face of the statement of financial position or in the notes thereto:

Consumer deposits	Financial liability measured at amortised cost
Trade and other payables from exchange transactions	Financial liability measured at amortised cost

#### Initial recognition

The municipality recognises a financial asset or a financial liability in its statement of financial position when the municipality becomes a party to the contractual provisions of the instrument.

The municipality recognises financial assets using trade date accounting.

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Accounting Policies

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### 1.5 Financial instruments (continued)

#### Initial measurement of financial assets and financial liabilities

The municipality measures a financial asset and financial liability initially at its fair value plus transaction costs that are directly attributable to the acquisition or issue of the financial asset or financial liability.

The municipality measures a financial asset and financial liability initially at its fair value [if subsequently measured at fair value].

The municipality first assesses whether the substance of a concessionary loan is in fact a loan. On initial recognition, the municipality analyses a concessionary loan into its component parts and accounts for each component separately. The municipality accounts for that part of a concessionary loan that is:

- a social benefit in accordance with the Framework for the Preparation and Presentation of Financial Statements, where it is the issuer of the loan; or
- non-exchange revenue, in accordance with the Standard of GRAP on Revenue from Non-exchange Transactions (Taxes and Transfers), where it is the recipient of the loan.

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Accounting Policies

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### 1.5 Financial instruments (continued)

#### Subsequent measurement of financial assets and financial liabilities

The municipality measures all financial assets and financial liabilities after initial recognition using the following categories:

- Financial instruments at fair value.
- Financial instruments at amortised cost.
- Financial instruments at cost.

All financial assets measured at amortised cost, or cost, are subject to an impairment review.

#### Fair value measurement considerations

The best evidence of fair value is quoted prices in an active market. If the market for a financial instrument is not active, the municipality establishes fair value by using a valuation technique. The objective of using a valuation technique is to establish what the transaction price would have been on the measurement date in an arm's length exchange motivated by normal operating considerations. Valuation techniques include using recent arm's length market transactions between knowledgeable, willing parties, if available, reference to the current fair value of another instrument that is substantially the same, discounted cash flow analysis and option pricing models. If there is a valuation technique commonly used by market participants to price the instrument and that technique has been demonstrated to provide reliable estimates of prices obtained in actual market transactions, the entity uses that technique. The chosen valuation technique makes maximum use of market inputs and relies as little as possible on entity-specific inputs. It incorporates all factors that market participants would consider in setting a price and is consistent with accepted economic methodologies for pricing financial instruments. Periodically, an municipality calibrates the valuation technique and tests it for validity using prices from any observable current market transactions in the same instrument (i.e. without modification or repackaging) or based on any available observable market data.

The fair value of a financial liability with a demand feature (e.g. a demand deposit) is not less than the amount payable on demand, discounted from the first date that the amount could be required to be paid.

#### Reclassification

The municipality does not reclassify a financial instrument while it is issued or held unless it is:

- combined instrument that is required to be measured at fair value; or
- an investment in a residual interest that meets the requirements for reclassification.

Where the municipality cannot reliably measure the fair value of an embedded derivative that has been separated from a host contract that is a financial instrument at a subsequent reporting date, it measures the combined instrument at fair value. This requires a reclassification of the instrument from amortised cost or cost to fair value.

If fair value can no longer be measured reliably for an investment in a residual interest measured at fair value, the municipality reclassifies the investment from fair value to cost. The carrying amount at the date that fair value is no longer available becomes the cost.

If a reliable measure becomes available for an investment in a residual interest for which a measure was previously not available, and the instrument would have been required to be measured at fair value, the entity reclassifies the instrument from cost to fair value.

#### Gains and losses

A gain or loss arising from a change in the fair value of a financial asset or financial liability measured at fair value is recognised in surplus or deficit.

For financial assets and financial liabilities measured at amortised cost or cost, a gain or loss is recognised in surplus or deficit when the financial asset or financial liability is derecognised or impaired, or through the amortisation process.

#### Impairment and uncollectibility of financial assets

The municipality assess at the end of each reporting period whether there is any objective evidence that a financial asset or group of financial assets is impaired.

Financial assets measured at amortised cost:

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Accounting Policies

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### 1.5 Financial instruments (continued)

If there is objective evidence that an impairment loss on financial assets measured at amortised cost has been incurred, the amount of the loss is measured as the difference between the asset's carrying amount and the present value of estimated future cash flows (excluding future credit losses that have not been incurred) discounted at the financial asset's original effective interest rate. The carrying amount of the asset is reduced directly OR through the use of an allowance account. The amount of the loss is recognised in surplus or deficit.

If, in a subsequent period, the amount of the impairment loss decreases and the decrease can be related objectively to an event occurring after the impairment was recognised, the previously recognised impairment loss is reversed directly OR by adjusting an allowance account. The reversal does not result in a carrying amount of the financial asset that exceeds what the amortised cost would have been had the impairment not been recognised at the date the impairment is reversed. The amount of the reversal is recognised in surplus or deficit.

Financial assets measured at cost:

If there is objective evidence that an impairment loss has been incurred on an investment in a residual interest that is not measured at fair value because its fair value cannot be measured reliably, the amount of the impairment loss is measured as the difference between the carrying amount of the financial asset and the present value of estimated future cash flows discounted at the current market rate of return for a similar financial asset. Such impairment losses are not reversed.

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Accounting Policies

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### 1.5 Financial instruments (continued)

#### Derecognition

##### Financial assets

The municipality derecognises financial assets using trade date accounting.

The municipality derecognises a financial asset only when:

- the contractual rights to the cash flows from the financial asset expire, are settled or waived;
- the municipality transfers to another party substantially all of the risks and rewards of ownership of the financial asset; or
- the municipality, despite having retained some significant risks and rewards of ownership of the financial asset, has transferred control of the asset to another party and the other party has the practical ability to sell the asset in its entirety to an unrelated third party, and is able to exercise that ability unilaterally and without needing to impose additional restrictions on the transfer. In this case, the municipality :
  - derecognise the asset; and
  - recognise separately any rights and obligations created or retained in the transfer.

The carrying amounts of the transferred asset are allocated between the rights or obligations retained and those transferred on the basis of their relative fair values at the transfer date. Newly created rights and obligations are measured at their fair values at that date. Any difference between the consideration received and the amounts recognised and derecognised is recognised in surplus or deficit in the period of the transfer.

If the municipality transfers a financial asset in a transfer that qualifies for derecognition in its entirety and retains the right to service the financial asset for a fee, it recognise either a servicing asset or a servicing liability for that servicing contract. If the fee to be received is not expected to compensate the entity adequately for performing the servicing, a servicing liability for the servicing obligation is recognised at its fair value. If the fee to be received is expected to be more than adequate compensation for the servicing, a servicing asset is recognised for the servicing right at an amount determined on the basis of an allocation of the carrying amount of the larger financial asset.

If, as a result of a transfer, a financial asset is derecognised in its entirety but the transfer results in the entity obtaining a new financial asset or assuming a new financial liability, or a servicing liability, the entity recognise the new financial asset, financial liability or servicing liability at fair value.

On derecognition of a financial asset in its entirety, the difference between the carrying amount and the sum of the consideration received is recognised in surplus or deficit.

If the transferred asset is part of a larger financial asset and the part transferred qualifies for derecognition in its entirety, the previous carrying amount of the larger financial asset is allocated between the part that continues to be recognised and the part that is derecognised, based on the relative fair values of those parts, on the date of the transfer. For this purpose, a retained servicing asset is treated as a part that continues to be recognised. The difference between the carrying amount allocated to the part derecognised and the sum of the consideration received for the part derecognised is recognised in surplus or deficit.

If a transfer does not result in derecognition because the municipality has retained substantially all the risks and rewards of ownership of the transferred asset, the municipality continue to recognise the transferred asset in its entirety and recognise a financial liability for the consideration received. In subsequent periods, the municipality recognises any revenue on the transferred asset and any expense incurred on the financial liability. Neither the asset, and the associated liability nor the revenue, and the associated expenses are offset.

##### Financial liabilities

The municipality removes a financial liability (or a part of a financial liability) from its statement of financial position when it is extinguished — i.e. when the obligation specified in the contract is discharged, cancelled, expires or waived.

An exchange between an existing borrower and lender of debt instruments with substantially different terms is accounted for as having extinguished the original financial liability and a new financial liability is recognised. Similarly, a substantial modification of the terms of an existing financial liability or a part of it is accounted for as having extinguished the original financial liability and having recognised a new financial liability.

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## Accounting Policies

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### 1.5 Financial instruments (continued)

The difference between the carrying amount of a financial liability (or part of a financial liability) extinguished or transferred to another party and the consideration paid, including any non-cash assets transferred or liabilities assumed, is recognised in surplus or deficit. Any liabilities that are waived, forgiven or assumed by another municipality by way of a non-exchange transaction are accounted for in accordance with the Standard of GRAP on Revenue from Non-exchange Transactions (Taxes and Transfers).

#### Presentation

Interest relating to a financial instrument or a component that is a financial liability is recognised as revenue or expense in surplus or deficit.

Dividends or similar distributions relating to a financial instrument or a component that is a financial liability is recognised as revenue or expense in surplus or deficit.

Losses and gains relating to a financial instrument or a component that is a financial liability is recognised as revenue or expense in surplus or deficit.

Distributions to holders of residual interests are debited by the municipality directly to net assets, net of any related income tax benefit [where applicable]. Transaction costs incurred on residual interests is accounted for as a deduction from net assets, net of any related income tax benefit [where applicable].

A financial asset and a financial liability are only offset and the net amount presented in the statement of financial position when the municipality currently has a legally enforceable right to set off the recognised amounts and intends either to settle on a net basis, or to realise the asset and settle the liability simultaneously.

In accounting for a transfer of a financial asset that does not qualify for derecognition, the municipality does not offset the transferred asset and the associated liability.

### 1.6 Leases

A lease is classified as a finance lease if it transfers substantially all the risks and rewards incidental to ownership. A lease is classified as an operating lease if it does not transfer substantially all the risks and rewards incidental to ownership.

#### Finance leases - lessee

Finance leases are recognised as assets and liabilities in the statement of financial position at amounts equal to the fair value of the leased property or, if lower, the present value of the minimum lease payments. The corresponding liability to the lessor is included in the statement of financial position as a finance lease obligation.

The discount rate used in calculating the present value of the minimum lease payments is the interest rate implicit in the lease.

Minimum lease payments are apportioned between the finance charge and reduction of the outstanding liability. The finance charge is allocated to each period during the lease term so as to produce a constant periodic rate of on the remaining balance of the liability.

Any contingent rents are expensed in the period in which they are incurred.

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Accounting Policies

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### 1.6 Leases (continued)

#### Operating leases - lessor

Operating lease revenue is recognised as revenue on a straight-line basis over the lease term.

Initial direct costs incurred in negotiating and arranging operating leases are added to the carrying amount of the leased asset and recognised as an expense over the lease term on the same basis as the lease revenue.

The aggregate cost of incentives is recognised as a reduction of rental revenue over the lease term on a straight-line basis.

The aggregate benefit of incentives is recognised as a reduction of rental expense over the lease term on a straight-line basis.

Income for leases is disclosed under revenue in statement of financial performance.

#### Operating leases - lessee

Operating lease payments are recognised as an expense on a straight-line basis over the lease term. The difference between the amounts recognised as an expense and the contractual payments are recognised as an operating lease asset or liability.

### 1.7 Inventories

Inventories are initially measured at cost except where inventories are acquired at no cost, or for nominal consideration, then their costs are their fair value as at the date of acquisition.

Subsequently inventories are measured at the lower of cost and net realisable value.

Inventories are measured at the lower of cost and current replacement cost where they are held for;

- distribution at no charge or for a nominal charge; or
- consumption in the production process of goods to be distributed at no charge or for a nominal charge.

Net realisable value is the estimated selling price in the ordinary course of operations less the estimated costs of completion and the estimated costs necessary to make the sale, exchange or distribution.

Current replacement cost is the cost the municipality incurs to acquire the asset on the reporting date.

The cost of inventories comprises of all costs of purchase, costs of conversion and other costs incurred in bringing the inventories to their present location and condition.

The cost of inventories of items that are not ordinarily interchangeable and goods or services produced and segregated for specific projects is assigned using specific identification of the individual costs.

The cost of inventories is assigned using the weighted average cost formula. The same cost formula is used for all inventories having a similar nature and use to the municipality.

When inventories are sold, the carrying amounts of those inventories are recognised as an expense in the period in which the related revenue is recognised. If there is no related revenue, the expenses are recognised when the goods are distributed, or related services are rendered. The amount of any write-down of inventories to net realisable value and all losses of inventories are recognised as an expense in the period the write-down or loss occurs. The amount of any reversal of any write-down of inventories, arising from an increase in net realisable value, are recognised as a reduction in the amount of inventories recognised as an expense in the period in which the reversal occurs.

### 1.8 Impairment of cash-generating assets

Cash-generating assets are those assets held by the municipality with the primary objective of generating a commercial return. When an asset is deployed in a manner consistent with that adopted by a profit-orientated entity, it generates a commercial return.

Impairment is a loss in the future economic benefits or service potential of an asset, over and above the systematic recognition of the loss of the asset's future economic benefits or service potential through depreciation (amortisation).

# Dipaleseng Local Municipality

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## Accounting Policies

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### 1.8 Impairment of cash-generating assets (continued)

Carrying amount is the amount at which an asset is recognised in the statement of financial position after deducting any accumulated depreciation and accumulated impairment losses thereon.

A cash-generating unit is the smallest identifiable group of assets held with the primary objective of generating a commercial return that generates cash inflows from continuing use that are largely independent of the cash inflows from other assets or groups of assets.

Costs of disposal are incremental costs directly attributable to the disposal of an asset, excluding finance costs and income tax expense.

Depreciation (Amortisation) is the systematic allocation of the depreciable amount of an asset over its useful life.

Fair value less costs to sell is the amount obtainable from the sale of an asset in an arm's length transaction between knowledgeable, willing parties, less the costs of disposal.

Recoverable amount of an asset or a cash-generating unit is the higher its fair value less costs to sell and its value in use.

Useful life is either:

- the period of time over which an asset is expected to be used by the municipality; or
- the number of production or similar units expected to be obtained from the asset by the municipality.

Criteria developed by the municipality to distinguish cash-generating assets from non-cash-generating assets are as follows:

#### Identification

When the carrying amount of a cash-generating asset exceeds its recoverable amount, it is impaired.

The municipality assesses at each reporting date whether there is any indication that a cash-generating asset may be impaired. If any such indication exists, the municipality estimates the recoverable amount of the asset.

Irrespective of whether there is any indication of impairment, the municipality also tests a cash-generating intangible asset with an indefinite useful life or a cash-generating intangible asset not yet available for use for impairment annually by comparing its carrying amount with its recoverable amount. This impairment test is performed at the same time every year. If an intangible asset was initially recognised during the current reporting period, that intangible asset was tested for impairment before the end of the current reporting period.

#### Value in use

Value in use of a cash-generating asset is the present value of the estimated future cash flows expected to be derived from the continuing use of an asset and from its disposal at the end of its useful life.

When estimating the value in use of an asset, the municipality estimates the future cash inflows and outflows to be derived from continuing use of the asset and from its ultimate disposal and the municipality applies the appropriate discount rate to those future cash flows.

#### Basis for estimates of future cash flows

In measuring value in use the municipality:

- base cash flow projections on reasonable and supportable assumptions that represent management's best estimate of the range of economic conditions that will exist over the remaining useful life of the asset. Greater weight is given to external evidence;
- base cash flow projections on the most recent approved financial budgets/forecasts, but excludes any estimated future cash inflows or outflows expected to arise from future restructuring's or from improving or enhancing the asset's performance. Projections based on these budgets/forecasts covers a maximum period of five years, unless a longer period can be justified; and
- estimate cash flow projections beyond the period covered by the most recent budgets/forecasts by extrapolating the projections based on the budgets/forecasts using a steady or declining growth rate for subsequent years, unless an increasing rate can be justified. This growth rate does not exceed the long-term average growth rate for the products, industries, or country or countries in which the entity operates, or for the market in which the asset is used, unless a higher rate can be justified.

# Dipaleseng Local Municipality

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## Accounting Policies

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### 1.8 Impairment of cash-generating assets (continued)

#### Composition of estimates of future cash flows

Estimates of future cash flows include:

- projections of cash inflows from the continuing use of the asset;
- projections of cash outflows that are necessarily incurred to generate the cash inflows from continuing use of the asset (including cash outflows to prepare the asset for use) and can be directly attributed, or allocated on a reasonable and consistent basis, to the asset; and
- net cash flows, if any, to be received (or paid) for the disposal of the asset at the end of its useful life.

Estimates of future cash flows exclude:

- cash inflows or outflows from financing activities; and
- income tax receipts or payments.

The estimate of net cash flows to be received (or paid) for the disposal of an asset at the end of its useful life is the amount that the municipality expects to obtain from the disposal of the asset in an arm's length transaction between knowledgeable, willing parties, after deducting the estimated costs of disposal.

#### Discount rate

The discount rate is a pre-tax rate that reflects current market assessments of the time value of money, represented by the current risk-free rate of interest and the risks specific to the asset for which the future cash flow estimates have not been adjusted.

#### Recognition and measurement (individual asset)

If the recoverable amount of a cash-generating asset is less than its carrying amount, the carrying amount of the asset is reduced to its recoverable amount. This reduction is an impairment loss.

An impairment loss is recognised immediately in surplus or deficit.

Any impairment loss of a revalued cash-generating asset is treated as a revaluation decrease.

When the amount estimated for an impairment loss is greater than the carrying amount of the cash-generating asset to which it relates, the municipality recognises a liability only to the extent that is a requirement in the Standard of GRAP.

After the recognition of an impairment loss, the depreciation (amortisation) charge for the cash-generating asset is adjusted in future periods to allocate the cash-generating asset's revised carrying amount, less its residual value (if any), on a systematic basis over its remaining useful life.

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Accounting Policies

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### 1.8 Impairment of cash-generating assets (continued)

#### Cash-generating units

If there is any indication that an asset may be impaired, the recoverable amount is estimated for the individual asset. If it is not possible to estimate the recoverable amount of the individual asset, the municipality determines the recoverable amount of the cash-generating unit to which the asset belongs (the asset's cash-generating unit).

If an active market exists for the output produced by an asset or group of assets, that asset or group of assets is identified as a cash-generating unit, even if some or all of the output is used internally. If the cash inflows generated by any asset or cash-generating unit are affected by internal transfer pricing, the municipality use management's best estimate of future price(s) that could be achieved in arm's length transactions in estimating:

- the future cash inflows used to determine the asset's or cash-generating unit's value in use; and
- the future cash outflows used to determine the value in use of any other assets or cash-generating units that are affected by the internal transfer pricing.

Cash-generating units are identified consistently from period to period for the same asset or types of assets, unless a change is justified.

The carrying amount of a cash-generating unit is determined on a basis consistent with the way the recoverable amount of the cash-generating unit is determined.

An impairment loss is recognised for a cash-generating unit if the recoverable amount of the unit is less than the carrying amount of the unit. The impairment is allocated to reduce the carrying amount of the cash-generating assets of the unit on a pro rata basis, based on the carrying amount of each asset in the unit. These reductions in carrying amounts are treated as impairment losses on individual assets.

In allocating an impairment loss, the entity does not reduce the carrying amount of an asset below the highest of:

- its fair value less costs to sell (if determinable);
- its value in use (if determinable); and
- zero.

The amount of the impairment loss that would otherwise have been allocated to the asset is allocated pro rata to the other cash-generating assets of the unit.

Where a non-cash-generating asset contributes to a cash-generating unit, a proportion of the carrying amount of that non-cash-generating asset is allocated to the carrying amount of the cash-generating unit prior to estimation of the recoverable amount of the cash-generating unit.

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Accounting Policies

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### 1.8 Impairment of cash-generating assets (continued)

#### Reversal of impairment loss

The municipality assess at each reporting date whether there is any indication that an impairment loss recognised in prior periods for a cash-generating asset may no longer exist or may have decreased. If any such indication exists, the entity estimates the recoverable amount of that asset.

An impairment loss recognised in prior periods for a cash-generating asset is reversed if there has been a change in the estimates used to determine the asset's recoverable amount since the last impairment loss was recognised. The carrying amount of the asset is increased to its recoverable amount. The increase is a reversal of an impairment loss. The increased carrying amount of an asset attributable to a reversal of an impairment loss does not exceed the carrying amount that would have been determined (net of depreciation or amortisation) had no impairment loss been recognised for the asset in prior periods.

A reversal of an impairment loss for a cash-generating asset is recognised immediately in surplus or deficit.

Any reversal of an impairment loss of a revalued cash-generating asset is treated as a revaluation increase.

After a reversal of an impairment loss is recognised, the depreciation (amortisation) charge for the cash-generating asset is adjusted in future periods to allocate the cash-generating asset's revised carrying amount, less its residual value (if any), on a systematic basis over its remaining useful life.

A reversal of an impairment loss for a cash-generating unit is allocated to the cash-generating assets of the unit pro rata with the carrying amounts of those assets. These increases in carrying amounts are treated as reversals of impairment losses for individual assets. No part of the amount of such a reversal is allocated to a non-cash-generating asset contributing service potential to a cash-generating unit.

In allocating a reversal of an impairment loss for a cash-generating unit, the carrying amount of an asset is not increased above the lower of:

- its recoverable amount (if determinable); and
- the carrying amount that would have been determined (net of amortisation or depreciation) had no impairment loss been recognised for the asset in prior periods.

The amount of the reversal of the impairment loss that would otherwise have been allocated to the asset is allocated pro rata to the other assets of the unit.

### 1.9 Employee benefits

#### Short-term employee benefits

The cost of short-term employee benefits, (those payable within 12 months after the service is rendered, such as paid vacation leave and sick leave, bonuses, and non-monetary benefits such as medical care), are recognised in the period in which the service is rendered and are not discounted.

The expected cost of compensated absences is recognised as an expense as the employees render services that increase their entitlement or, in the case of non-accumulating absences, when the absence occurs.

The expected cost of surplus sharing and bonus payments is recognised as an expense when there is a legal or constructive obligation to make such payments as a result of past performance.

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Accounting Policies

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### 1.9 Employee benefits (continued)

#### Defined benefit plans

For defined benefit plans the cost of providing the benefits is determined using the projected credit method.

Actuarial valuations are conducted on an annual basis by independent actuaries separately for each plan.

Consideration is given to any event that could impact the funds up to end of the reporting period where the interim valuation is performed at an earlier date.

Past service costs are recognised immediately to the extent that the benefits are already vested, and are otherwise amortised on a straight line basis over the average period until the amended benefits become vested.

To the extent that, at the beginning of the financial period, any cumulative unrecognised actuarial gain or loss exceeds ten percent of the greater of the present value of the projected benefit obligation and the fair value of the plan assets (the corridor), that portion is recognised in surplus or deficit over the expected average remaining service lives of participating employees. Actuarial gains or losses within the corridor are not recognised.

Gains or losses on the curtailment or settlement of a defined benefit plan is recognised when the entity is demonstrably committed to curtailment or settlement.

When it is virtually certain that another party will reimburse some or all of the expenditure required to settle a defined benefit obligation, the right to reimbursement is recognised as a separate asset. The asset is measured at fair value. In all other respects, the asset is treated in the same way as plan assets. In surplus or deficit, the expense relating to a defined benefit plan is presented as the net of the amount recognised for a reimbursement.

The amount recognised in the statement of financial position represents the present value of the defined benefit obligation as adjusted for unrecognised actuarial gains and losses and unrecognised past service costs, and reduces by the fair value of plan assets.

Any asset is limited to unrecognised actuarial losses and past service costs, plus the present value of available refunds and reduction in future contributions to the plan.

### 1.10 Provisions and contingencies

Provisions are recognised when:

- the municipality has a present obligation as a result of a past event;
- it is probable that an outflow of resources embodying economic benefits or service potential will be required to settle the obligation; and
- a reliable estimate can be made of the obligation.

The amount of a provision is the best estimate of the expenditure expected to be required to settle the present obligation at the reporting date.

Where the effect of time value of money is material, the amount of a provision is the present value of the expenditures expected to be required to settle the obligation.

The discount rate is a pre-tax rate that reflects current market assessments of the time value of money and the risks specific to the liability.

Where some or all of the expenditure required to settle a provision is expected to be reimbursed by another party, the reimbursement is recognised when, and only when, it is virtually certain that reimbursement will be received if the municipality settles the obligation. The reimbursement is treated as a separate asset. The amount recognised for the reimbursement does not exceed the amount of the provision.

Provisions are reviewed at each reporting date and adjusted to reflect the current best estimate. Provisions are reversed if it is no longer probable that an outflow of resources embodying economic benefits or service potential will be required, to settle the obligation.

Where discounting is used, the carrying amount of a provision increases in each period to reflect the passage of time. This increase is recognised as an interest expense.

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Accounting Policies

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### 1.10 Provisions and contingencies (continued)

A provision is used only for expenditures for which the provision was originally recognised.

Provisions are not recognised for future operating deficits.

If an entity has a contract that is onerous, the present obligation (net of recoveries) under the contract is recognised and measured as a provision.

A constructive obligation to restructure arises only when an entity:

- has a detailed formal plan for the restructuring, identifying at least:
  - the activity/operating unit or part of a activity/operating unit concerned;
  - the principal locations affected;
  - the location, function, and approximate number of employees who will be compensated for services being terminated;
  - the expenditures that will be undertaken; and
  - when the plan will be implemented; and
- has raised a valid expectation in those affected that it will carry out the restructuring by starting to implement that plan or announcing its main features to those affected by it.

A restructuring provision includes only the direct expenditures arising from the restructuring, which are those that are both:

- necessarily entailed by the restructuring; and
- not associated with the ongoing activities of the municipality

No obligation arises as a consequence of the sale or transfer of an operation until the municipality is committed to the sale or transfer, that is, there is a binding agreement.

After their initial recognition contingent liabilities recognised in business combinations that are recognised separately are subsequently measured at the higher of:

- the amount that would be recognised as a provision; and
- the amount initially recognised less cumulative amortisation.

Contingent assets and contingent liabilities are not recognised. Contingencies are disclosed in note 36.

### 1.11 Revenue from exchange transactions

Revenue is the gross inflow of economic benefits or service potential during the reporting period when those inflows result in an increase in net assets, other than increases relating to contributions from owners.

An exchange transaction is one in which the municipality receives assets or services, or has liabilities extinguished, and directly gives approximately equal value (primarily in the form of goods, services or use of assets) to the other party in exchange.

Fair value is the amount for which an asset could be exchanged, or a liability settled, between knowledgeable, willing parties in an arm's length transaction.

#### Measurement

Revenue is measured at the fair value of the consideration received or receivable, net of trade discounts and volume rebates.

#### Sale of goods

Revenue from the sale of goods is recognised when all the following conditions have been satisfied:

- the municipality has transferred to the purchaser the significant risks and rewards of ownership of the goods;
- the municipality retains neither continuing managerial involvement to the degree usually associated with ownership nor effective control over the goods sold;
- the amount of revenue can be measured reliably;
- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality; and
- the costs incurred or to be incurred in respect of the transaction can be measured reliably.

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Accounting Policies

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### 1.11 Revenue from exchange transactions (continued)

#### Rendering of services

When the outcome of a transaction involving the rendering of services can be estimated reliably, revenue associated with the transaction is recognised by reference to the stage of completion of the transaction at the reporting date. The outcome of a transaction can be estimated reliably when all the following conditions are satisfied:

- the amount of revenue can be measured reliably;
- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality;
- the stage of completion of the transaction at the reporting date can be measured reliably; and
- the costs incurred for the transaction and the costs to complete the transaction can be measured reliably.

When services are performed by an indeterminate number of acts over a specified time frame, revenue is recognised on a straight line basis over the specified time frame unless there is evidence that some other method better represents the stage of completion. When a specific act is much more significant than any other acts, the recognition of revenue is postponed until the significant act is executed.

When the outcome of the transaction involving the rendering of services cannot be estimated reliably, revenue is recognised only to the extent of the expenses recognised that are recoverable.

Service revenue is recognised by reference to the stage of completion of the transaction at the reporting date. Stage of completion is determined by services performed to date as a percentage of total services to be performed.

### 1.12 Revenue from non-exchange transactions

Non-exchange transactions are defined as transactions where the entity receives value from another entity without directly giving approximately equal value in exchange.

Revenue is the gross inflow of economic benefits or service potential during the reporting period when those inflows result in an increase in net assets, other than increases relating to contributions from owners.

Fair value is the amount for which an asset could be exchanged, or a liability settled, between knowledgeable, willing parties in an arm's length transaction.

#### Measurement

Revenue is measured at the fair value of the consideration received or receivable, net of trade discounts and volume rebates.

#### Rates, including collection charges and penalties interest

Revenue from rates, including collection charges and penalty interest, is recognised when:

- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality;
- the amount of the revenue can be measured reliably; and
- there has been compliance with the relevant legal requirements.

Changes to property values during a reporting period are valued by a suitably qualified valuator and adjustments are made to rates revenue, based on a time proportion basis. Adjustments to rates revenue already recognised are processed or additional rates revenue is recognised.

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Accounting Policies

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### 1.12 Revenue from non-exchange transactions (continued)

#### Fines

Revenue from the issuing of fines is recognised when:

- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality; and
- the amount of the revenue can be measured reliably.

The municipality has two types of fines: spot fines and summonses. There is uncertainty regarding the probability of the flow of economic benefits or service potential in respect of spot fines as these fines are usually not given directly to an offender. Further legal processes have to be undertaken before the spot fine is enforceable. In respect of summonses the public prosecutor can decide whether to waive the fine, reduce it or prosecute for non-payment by the offender. An estimate is made for the revenue amount collected from spot fines and summonses based on past experience of amounts collected. Where a reliable estimate cannot be made of revenue from summonses, the revenue from summonses is recognised when the public prosecutor pays over to the entity the cash actually collected on summonses issued.

#### Levies

Levies are recognised as revenue when:

- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality; and
- the amount of the revenue can be measured reliably.

Levies are based on declarations completed by levy payers. The estimate of levies revenue when a levy payer has not submitted a declaration are based on the following factors:

- the extent and success of procedures to investigate the non-submission of a declaration by defaulting levy payers;
- internal records maintained of historical comparisons of estimated levies with actual levies received from individual levy payers;
- historical information on declarations previously submitted by defaulting levy payers; and
- the accuracy of the database of levy payers as well as the frequency by which it is updated for changes.

Changes to estimates made when more reliable information becomes available are processed as an adjustment to levies revenue.

#### Government grants

Government grants are recognised as revenue when:

- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality,
- the amount of the revenue can be measured reliably, and
- to the extent that there has been compliance with any restrictions associated with the grant.

The municipality assesses the degree of certainty attached to the flow of future economic benefits or service potential on the basis of the available evidence. Certain grants payable by one level of government to another are subject to the availability of funds. Revenue from these grants is only recognised when it is probable that the economic benefits or service potential associated with the transaction will flow to the entity. An announcement at the beginning of a financial year that grants may be available for qualifying entities in accordance with an agreed programme may not be sufficient evidence of the probability of the flow. Revenue is then only recognised once evidence of the probability of the flow becomes available.

Restrictions on government grants may result in such revenue being recognised on a time proportion basis. Where there is no restriction on the period, such revenue is recognised on receipt or when the Act becomes effective, whichever is earlier.

When government remit grants on a re-imbusement basis, revenue is recognised when the qualifying expense has been incurred and to the extent that any other restrictions have been complied with.

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Accounting Policies

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### 1.12 Revenue from non-exchange transactions (continued)

#### Other grants and donations

Other grants and donations are recognised as revenue when:

- it is probable that the economic benefits or service potential associated with the transaction will flow to the municipality;
- the amount of the revenue can be measured reliably; and
- to the extent that there has been compliance with any restrictions associated with the grant.

If goods in-kind are received without conditions attached, revenue is recognised immediately. If conditions are attached, a liability is recognised, which is reduced and revenue recognised as the conditions are satisfied.

### 1.13 Turnover

Turnover comprises of sales to customers and service rendered to customers. Turnover is stated at the invoice amount and is exclusive of value added taxation.

### 1.14 Investment income

Investment income is recognised on a time-proportion basis using the effective interest method.

### 1.15 Borrowing costs

It is inappropriate to capitalise borrowing costs when, and only when, there is clear evidence that it is difficult to link the borrowing requirements of an entity directly to the nature of the expenditure to be funded i.e. capital or current.

Borrowing costs are recognised as an expense in the period in which they are incurred.

### 1.16 Comparative figures

Where necessary, comparative figures have been reclassified to conform to changes in presentation in the current year.

### 1.17 Unauthorised expenditure

Unauthorised expenditure means:

- overspending of a vote or a main division within a vote; and
- expenditure not in accordance with the purpose of a vote or, in the case of a main division, not in accordance with the purpose of the main division.

All expenditure relating to unauthorised expenditure is recognised as an expense in the statement of financial performance in the year that the expenditure was incurred. The expenditure is classified in accordance with the nature of the expense, and where recovered, it is subsequently accounted for as revenue in the statement of financial performance.

### 1.18 Fruitless and wasteful expenditure

Fruitless expenditure means expenditure which was made in vain and would have been avoided had reasonable care been exercised.

All expenditure relating to fruitless and wasteful expenditure is recognised as an expense in the statement of financial performance in the year that the expenditure was incurred. The expenditure is classified in accordance with the nature of the expense, and where recovered, it is subsequently accounted for as revenue in the statement of financial performance.

### 1.19 Irregular expenditure

Irregular expenditure is expenditure that is contrary to the Municipal Finance Management Act (Act No.56 of 2003), the Municipal Systems Act (Act No.32 of 2000), and the Public Office Bearers Act (Act No. 20 of 1998) or is in contravention of the economic entity's supply chain management policy. Irregular expenditure excludes unauthorised expenditure. Irregular expenditure is accounted for as expenditure in the Statement of Financial Performance and where recovered, it is subsequently accounted for as revenue in the Statement of Financial Performance.

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Accounting Policies

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### 1.20 Use of estimates

The preparation of annual financial statements in conformity with Standards of GRAP requires the use of certain critical accounting estimates. It also requires management to exercise its judgement in the process of applying the municipality's accounting policies. The areas involving a higher degree of judgement or complexity, or areas where assumptions and estimates are significant to the annual financial statements are disclosed in the relevant sections of the annual financial statements. Although these estimates are based on management's best knowledge of current events and actions they may undertake in the future, actual results ultimately may differ from those estimates.

### 1.21 Presentation of currency

These annual financial statements are presented in South African Rand. All amounts are rounded to the nearest Rand.

### 1.22 Offsetting

Assets, liabilities, revenue and expenses have not been offset except when offsetting is required or permitted by a Standard of GRAP

### 1.23 Revaluation reserve

The surplus arising from the revaluation of property, plant and equipment is credited to a non-distributable reserve. The revaluation surplus is realised as revalued buildings are depreciated, through a transfer from the revaluation reserve to the accumulated surplus/deficit. On disposal, the net revaluation surplus is transferred to the accumulated surplus/deficit while gains or losses on disposal, based on revalued amounts, are credited or charged to the statement of financial performance.

### 1.24 Purchase of service

The municipality provides post-retirement housing subsidies for qualifying staff members. The payment of these subsidies is reflected as expenditure in the statement of financial performance.

### 1.25 Investments

Where the carrying amount of an investment is greater than the estimated recoverable amount, it is written down immediately to its recoverable amount and an impairment loss is charged to the statement of financial performance.

### 1.26 Conditional grants and receipts

Revenue received from conditional grants, donations and funding are recognised as revenue to the extent that the municipality has complied with any of the criteria, conditions or obligations embodied in the agreement. To the extent that the criteria, conditions or obligations have not been met a liability is recognised.

### 1.27 Research and development expenditure

Research costs are charged against operating surplus as incurred. Development costs are recognised as an expense in the period in which they are incurred unless the following criteria are met:

- The product or process is clearly defined and the costs attributable to the process or product can be separately identified and measured reliably;
- The technical feasibility of the product or process can be demonstrated;
- The existence of a market or, if to be used internally rather than sold, its usefulness to the municipality can be demonstrated;
- Adequate resources exist, or their availability can be demonstrated, to complete the project and then market or use the product or process; and
- The asset must be separately identifiable.

Where development costs are deferred, they are written off on a straight-line basis over the life of the process or product, subject to a maximum of five years. The amortization begins from the commencement of the commercial production of the product or use of the process to which they relate.

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Accounting Policies

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### 1.28 Budget information

Municipality are typically subject to budgetary limits in the form of appropriations or budget authorisations (or equivalent), which is given effect through authorising legislation, appropriation or similar.

General purpose financial reporting by municipality shall provide information on whether resources were obtained and used in accordance with the legally adopted budget.

The annual financial statements and the budget are on the same basis of accounting therefore a comparison with the budgeted amounts for the reporting period have been included in the annual financial statements.

### 1.29 Related parties transactions and balances

A related party is a person or an entity with the ability to control or jointly control the other party, or exercise significant influence over the other party, or vice versa, or an entity that is subject to common control, or joint control. As a minimum, the following are regarded as related parties of the reporting entity:

- (a) A person or a close member of that person's family is related to the reporting entity if that person:
  - (i) has control or joint control over the reporting entity;
  - (ii) has significant influence over the reporting entity; or
  - (iii) is a member of the management of the entity or its controlling entity.
- (b) An entity is related to the reporting entity if any of the following conditions apply:
  - (i) the entity is a member of the same economic entity (which means that each controlling entity, controlled entity and fellow controlled entity is related to the others); one entity is an associate or joint venture of the other entity (or an associate or joint venture of a member of an economic entity of which the other entity is a member);
  - (ii) both entities are joint ventures of the same third party;
  - (iii) one entity is a joint venture of a third entity and the other entity is an associate of the third entity;
  - (iv) the entity is a post-employment benefit plan for the benefit of employees of either the entity or an entity related to the entity. If the reporting entity is itself such a plan, the sponsoring employers are related to the entity;
  - (v) the entity is controlled or jointly controlled by a person identified in (a); and
  - (vi) a person identified in (a)(i) has significant influence over that entity or is a member of the management of that entity (or its controlling entity).

Related party transaction is a transfer of resources, services or obligations between the reporting entity and a related party, regardless of whether a price is charged.

Significant influence is the power to participate in the financial and operating policy decisions of an entity, but is not control over those policies.

Related party relationships where control exists shall be disclosed, irrespective of whether there have been transactions between the related parties. An entity shall disclose the name of its controlling party and if different, the ultimate controlling party.

### 1.30 Financial Commitments

If the municipality enters into any significant contractual commitments that will result in the outflow of financial sources after the balance sheet date, it must be disclosed in the notes to the annual financial statements as a non-adjusting event. Commitments include:

- Capital commitments (to acquire PPE, intangible assets and for the development or acquisition of biological assets)
- Lease commitments (for both finance and non-cancellable operating leases)
- Other financial commitments

The value of the planned outflow of financial resources shall be disclosed per category of commitment.

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Notes to the Annual Financial Statements

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Figures to the nearest R1	2012	2011
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### 2. New standards and interpretations

#### 2.1 Standards and Interpretations early adopted

The municipality has chosen to early adopt the following standards and interpretations:

Standard/ Interpretation:	Effective date: Years beginning on or after	Expected impact:
• GRAP 23: Revenue from Non-exchange Transactions	01 April 2012	Impact is not material
• GRAP 24: Presentation of Budget Information in the Financial Statements	01 April 2012	Impact is not material
• GRAP 103: Heritage Assets	01 April 2012	Impact is not material
• GRAP 21: Impairment of non-cash-generating assets	01 April 2012	Impact is not material
• GRAP 26: Impairment of cash-generating assets	01 April 2012	Impact is not material
• GRAP 104: Financial Instruments	01 April 2012	Impact is not material

#### GRAP 23: Revenue from Non-exchange Transactions

Revenue from non-exchange transactions arises when an entity receives value from another entity without directly giving approximately equal value in exchange. An asset acquired through a non-exchange transaction shall initially be measured at its fair value as at the date of acquisition.

This revenue will be measured at the amount of increase in net assets recognised by the municipality.

An inflow of resources from a non-exchange transaction recognised as an asset shall be recognised as revenue, except to the extent that a liability is recognised for the same inflow. As an entity satisfies a present obligation recognised as a liability in respect of an inflow of resources from a non-exchange transaction recognised as an asset, it will reduce the carrying amount of the liability recognised as recognise an amount equal to that reduction.

This Standard has been approved by the Board but its effective date has not yet been determined by the Minister of Finance. The effective date indicated is a provisional date and could change depending on the decision of the Minister of Finance.

The effective date of the standard is for years beginning on or after 01 April 2012.

The municipality has early adopted the standard for the first time in the 2012 annual financial statements.

The impact of the standard is not material.

## Notes to the Annual Financial Statements

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### 2. New standards and interpretations (continued)

#### GRAP 24: Presentation of Budget Information in the Financial Statements

Subject to the requirements of paragraph .19, an entity shall present a comparison of the budget amounts for which it is held publicly accountable and actual amounts either as a separate additional financial statement or as additional budget columns in the financial statements currently presented in accordance with Standards of GRAP. The comparison of budget and actual amounts shall present separately for each level of legislative oversight:

- the approved and final budget amounts;
- the actual amounts on a comparable basis; and
- by way of note disclosure, an explanation of material differences between the budget for which the municipality is held publicly accountable and actual amounts, unless such explanation is included in other public documents issued in conjunction with the financial statements, and a cross reference to those documents is made in the notes.

Where an entity prepares its budget and annual financial statements on a comparable basis, it includes the comparison as an additional column in the primary annual financial statements. Where the budget and annual financial statements are not prepared on a comparable basis, a separate statement is prepared called the 'Statement of Comparison of Budget and Actual Amounts'. This statement compares the budget amounts with the amounts in the annual financial statements adjusted to be comparable to the budget.

A comparable basis means that the budget and annual financial statements:

- are prepared using the same basis of accounting i.e. either cash or accrual;
- include the same activities and entities;
- use the same classification system; and
- are prepared for the same period.

This Standard has been approved by the Board but its effective date has not yet been determined by the Minister of Finance. The effective date indicated is a provisional date and could change depending on the decision of the Minister of Finance.

The effective date of the standard is for years beginning on or after 01 April 2012.

The municipality has early adopted the standard for the first time in the 2012 annual financial statements.

The impact of the standard is not material.

## Notes to the Annual Financial Statements

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### 2. New standards and interpretations (continued)

#### GRAP 104: Financial Instruments

The standard prescribes recognition, measurement, presentation and disclosure requirements for financial instruments. Financial instruments are defined as those contracts that results in a financial asset in one municipality and a financial liability or residual interest in another municipality. A key distinguishing factor between financial assets and financial liabilities and other assets and liabilities, is that they are settled in cash or by exchanging financial instruments rather than through the provision of goods or services.

One of the key considerations in initially recognising financial instruments is the distinction, by the issuers of those instruments, between financial assets, financial liabilities and residual interests. Financial assets and financial liabilities are distinguished from residual interests because they involve a contractual right or obligation to receive or pay cash or another financial instrument. Residual interests entitle an municipality to a portion of another municipality's net assets in the event of liquidation and, to dividends or similar distributions paid at management's discretion.

In determining whether a financial instrument is a financial asset, financial liability or a residual interest, an municipality considers the substance of the contract and not just the legal form.

Where a single instrument contains both a liability and a residual interest component, the issuer allocates the instrument into its component parts. The issuer recognises the liability component at its fair value and recognises the residual interest as the difference between the carrying amount of the instrument and the fair value of the liability component. No gain or loss is recognised by separating the instrument into its component parts.

Financial assets and financial liabilities are initially recognised at fair value. Where an municipality subsequently measures financial assets and financial liabilities at amortised cost or cost, transactions costs are included in the cost of the asset or liability.

The transaction price usually equals the fair value at initial recognition, except in certain circumstances, for example, where interest free credit is granted or where credit is granted at a below market rate of interest.

Concessionary loans are loans either received by or granted to another municipality on concessionary terms, e.g. at low interest rates and flexible repayment terms. On initial recognition, the fair value of a concessionary loan is the present value of the agreed contractual cash flows, discounted using a market related rate of interest for a similar transaction. The difference between the proceeds either received or paid and the present value of the contractual cash flows is accounted for as non-exchange revenue by the recipient of a concessionary loan in accordance with Standard of GRAP on Revenue from Non-exchange Revenue Transactions (Taxes and Transfers), and using the Framework for the Preparation and Presentation of Financial Statements (usually as an expense) by the grantor of the loan.

Financial assets and financial liabilities are subsequently measured either at fair value or, amortised cost or cost. An municipality measures a financial instrument at fair value if it is:

- a derivative;
- a combined instrument designated at fair value, i.e. an instrument that includes a derivative and a non-derivative host contract;
- held-for-trading;
- a non-derivative instrument with fixed or determinable payments that is designated at initial recognition to be measured at fair value;
- an investment in a residual interest for which fair value can be measured reliably; and
- other instruments that do not meet the definition of financial instruments at amortised cost or cost.

Derivatives are measured at fair value. Combined instruments that include a derivative and non-derivative host contract are accounted for as follows:

- Where an embedded derivative is included in a host contract which is a financial instrument within the scope of this Standard, an entity can designate the entire contract to be measured at fair value or, it can account for the host contract and embedded derivative separately using GRAP 104. An municipality is however required to measure the entire instrument at fair value if the fair value of the derivative cannot be measured reliably.
- Where the host contract is not a financial instrument within the scope of this Standard, the host contract and embedded derivative are accounted for separately using GRAP 104 and the relevant Standard of GRAP.

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Notes to the Annual Financial Statements

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### 2. New standards and interpretations (continued)

Financial assets and financial liabilities that are non-derivative instruments with fixed or determinable payments, for example deposits with banks, receivables and payables, are measured at amortised cost. At initial recognition, an municipality can however designate such an instrument to be measured at fair value.

An municipality can only measure investments in residual interests at cost where the fair value of the interest cannot be determined reliably.

Once an municipality has classified a financial asset or a financial liability either at fair value or amortised cost or cost, it is only allowed to reclassify such instruments in limited instances.

An entity derecognises a financial asset, or the specifically identified cash flows of an asset, when:

- the cash flows from the asset expire, are settled or waived;
- significant risks and rewards are transferred to another party; or
- despite having retained significant risks and rewards, an municipality has transferred control of the asset to another municipality.

An municipality derecognises a financial liability when the obligation is extinguished. Exchanges of debt instruments between a borrower and a lender are treated as the extinguishment of an existing liability and the recognition of a new financial liability. Where an municipality modifies the term of an existing financial liability, it is also treated as the extinguishment of an existing liability and the recognition of a new liability.

An municipality cannot offset financial assets and financial liabilities in the statement of financial position unless a legal right of set-off exists, and the parties intend to settle on a net basis.

GRAP 104 requires extensive disclosures on the significance of financial instruments for an municipality's statement of financial position and statement of financial performance, as well as the nature and extent of the risks that an municipality is exposed to as a result of its annual financial statements. Some disclosures, for example the disclosure of fair values for instruments measured at amortised cost or cost and the preparation of a sensitivity analysis, are encouraged rather than required.

GRAP 104 does not prescribe principles for hedge accounting. An municipality is permitted to apply hedge accounting, as long as the principles in IAS 39 are applied.

This Standard has been approved by the Board but its effective date has not yet been determined by the Minister of Finance. The effective date indicated is a provisional date and could change depending on the decision of the Minister of Finance.

The effective date of the standard is for years beginning on or after 01 April 2012.

The municipality has early adopted the standard for the first time in the 2012 annual financial statements.

The impact of the amendment is not material.

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Notes to the Annual Financial Statements

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### 2. New standards and interpretations (continued)

#### 2.2 Standards and interpretations issued, but not yet effective

The municipality has not applied the following standards and interpretations, which have been published and are mandatory for the municipality's accounting periods beginning on or after 01 July 2012 or later periods:

<b>Standard/ Interpretation:</b>	<b>Effective date: Years beginning on or after</b>	<b>Expected impact:</b>
• GRAP 18: Segment Reporting	01 April 2013	Impact is not material
• GRAP 25: Employee benefits	01 April 2013	Impact is not material
• GRAP 105: Transfers of functions between entities under common control	01 April 2014	Impact is not material
• GRAP 106: Transfers of functions between entities not under common control	01 April 2014	Impact is not material
• GRAP 107: Mergers	01 April 2014	Impact is not material
• GRAP 20: Related parties	01 April 2013	Impact is not material
• IGRAP 11: Consolidation – Special purpose entities	01 April 2014	Impact is not material
• IGRAP 12: Jointly controlled entities – Non-monetary contributions by ventures	01 April 2014	Impact is not material
• GRAP 6 (as revised 2010): Consolidated and Separate Financial Statements	01 April 2014	Impact is not material
• GRAP 7 (as revised 2010): Investments in Associates	01 April 2014	Impact is not material
• GRAP 8 (as revised 2010): Interests in Joint Ventures	01 April 2014	Impact is not material
• GRAP 1 (as revised 2012): Presentation of Financial Statements	01 April 2013	Impact is not material
• GRAP 3 (as revised 2012): Accounting Policies, Change in Accounting Estimates and Errors	01 April 2013	Impact is not material
• GRAP 7 (as revised 2012): Investments in Associates	01 April 2013	Impact is not material
• GRAP 9 (as revised 2012): Revenue from Exchange Transactions	01 April 2013	Impact is not material
• GRAP 12 (as revised 2012): Inventories	01 April 2013	Impact is not material
• GRAP 13 (as revised 2012): Leases	01 April 2013	Impact is not material
• GRAP 16 (as revised 2012): Investment Property	01 April 2013	Impact is not material
• GRAP 17 (as revised 2012): Property, Plant and Equipment	01 April 2013	Impact is not material
• GRAP 27 (as revised 2012): Agriculture (Replaces GRAP 101)	01 April 2013	Impact is not material
• GRAP 31 (as revised 2012): Intangible Assets (Replaces GRAP 102)	01 April 2013	Impact is not material
• IGRAP16: Intangible assets website costs	01 April 2013	Impact is not material

#### **GRAP 18: Segment Reporting**

Segments are identified by the way in which information is reported to management, both for purposes of assessing performance and making decisions about how future resources will be allocated to the various activities undertaken by the municipality. The major classifications of activities identified in budget documentation will usually reflect the segments for which an entity reports information to management.

Segment information is either presented based on service or geographical segments. Service segments relate to a distinguishable component of an entity that provides specific outputs or achieves particular operating objectives that are in line with the municipality's overall mission. Geographical segments relate to specific outputs generated, or particular objectives achieved, by an entity within a particular region.

This Standard has been approved by the Board but its effective date has not yet been determined by the Minister of Finance. The effective date indicated is a provisional date and could change depending on the decision of the Minister of Finance.

Directive 2 - Transitional provisions for public entities, municipal entities and constitutional institutions, states that no comparative segment information need to be presented on initial adoption of this Standard.

## Notes to the Annual Financial Statements

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### 2. New standards and interpretations (continued)

Directive 3 - Transitional provisions for high capacity municipalities states that no comparative segment information need to be presented on initial adoption of the Standard. Where items have not been recognised as a result of transitional provisions under the Standard of GRAP on Property, Plant and Equipment, recognition requirements of this Standard would not apply to such items until the transitional provision in that Standard expires.

Directive 4 – Transitional provisions for medium and low capacity municipalities states that no comparative segment information need to be presented on initial adoption of the Standard. Where items have not been recognised as a result of transitional provisions un the Standard of GRAP on Property, Plant and Equipment and the Standard of GRAP on Agriculture, the recognition requirements of the Standard would not apply to such items until the transitional provision in that standard expires.

The effective date of the standard is for years beginning on or after 01 April 2013.

The municipality expects to adopt the standard for the first time in the 2014 annual financial statements.

It is unlikely that the standard will have a material impact on the municipality's annual financial statements.

#### **GRAP 25: Employee benefits**

The objective of GRAP25 is to prescribe the accounting and disclosure for employee benefits. The Standard requires an municipality to recognise:

- a liability when an employee has provided service in exchange for employee benefits to be paid in the future; and
- an expense when an municipality consumes the economic benefits or service potential arising from service provided by an employee in exchange for employee benefits.

GRAP25 must be applied by an employer in accounting for all employee benefits, except share based payment transactions.

GRAP25 defines, amongst others, the following:

- Employee benefits as all forms of consideration given by an municipality in exchange for service rendered by employees;
- Defined contribution plans as post-employment benefit plans under which an municipality pays fixed contributions into a separate entity (a fund) and will have no legal or constructive obligation to pay further contributions if the fund does not hold sufficient assets to pay all employee benefits relating to employee service in the current and prior periods;
- Defined benefit plans as post-employment benefit plans other than defined contribution plans;
- Multi-employer plans as defined contribution plans (other than state plans and composite social security programmes) or defined benefit plans (other than state plans) that:
  - pool the assets contributed by various entities that are not under common control; and
  - use those assets to provide benefits to employees of more than one entity, on the basis that contribution and benefit levels are determined without regard to the identity of the municipality that employs the employees concerned;
- Other long-term employee benefits as employee benefits (other than post-employment benefits and termination benefits) that is not due to be settled within twelve months after the end of the period in which the employees render the related service;
- Post-employment benefits as employee benefits (other than termination benefits) which are payable after the completion of employment;
- Post-employment benefit plans as formal or informal arrangements under which an municipality provides post-employment benefits for one or more employees;
- Short-term employee benefits as employee benefits (other than termination benefits) that are due to be settled within twelve months after the end of the period in which the employees render the related service;
- State plans as plans other than composite social security programmes established by legislation which operate as if they are multi-employer plans for all entities in economic categories laid down in legislation;
- Termination benefits as employee benefits payable as a result of either:
  - an entity's decision to terminate an employee's employment before the normal retirement date; or
  - an employee's decision to accept voluntary redundancy in exchange for those benefits;
- Vested employee benefits as employee benefits that are not conditional on future employment.

The standard states the recognition, measurement and disclosure requirements of:

## Notes to the Annual Financial Statements

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### 2. New standards and interpretations (continued)

- Short-term employee benefits;
  - All short-term employee benefits;
  - Short-term compensated absences;
  - Bonus, incentive and performance related payments;
- Post-employment benefits: Defined contribution plans;
- Other long-term employee benefits;
- Termination benefits.

The standard states Post-employment benefits: Distinction between defined contribution plans and defined benefit plans:

- Multi-employer plans;
- Defined benefit plans where the participating entities are under common control;
- State plans;
- Composite social security programmes;
- Insured benefits.

The standard states, for Post-employment benefits: Defined benefit plans, the following requirements:

- Recognition and measurement;
- Presentation;
- Disclosure;
- Accounting for the constructive obligation;
- Statement of financial position;
- Asset recognition ceiling;
- Asset recognition ceiling: When a minimum funding requirement may give rise to a liability;
- Statement of financial performance.

The standard prescribes recognition and measurement for:

- Present value of defined benefit obligations and current service cost:
  - Actuarial valuation method;
  - Attributing benefits to periods of service;
  - Actuarial assumptions;
  - Actuarial assumptions: Discount rate;
  - Actuarial assumptions: Salaries, benefits and medical costs;
  - Actuarial gains and losses;
  - Past service cost.
- Plan assets:
  - Fair value of plan assets;
  - Reimbursements;
  - Return on plan assets.

The standard also deals with Entity combinations and Curtailments and settlements.

This Standard has been approved by the Board but its effective date has not yet been determined by the Minister of Finance. The effective date indicated is a provisional date and could change depending on the decision of the Minister of Finance.

The effective date of the standard is for years beginning on or after 01 April 2013.

The municipality expects to adopt the standard for the first time in the 2014 annual financial statements.

It is unlikely that the standard will have a material impact on the municipality's annual financial statements.

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Notes to the Annual Financial Statements

Figures to the nearest R1	2012	2011
<b>3. Cash and cash equivalents</b>		
Cash and cash equivalents consist of:		
Bank balances	3,415,452	533,056
Short-term deposits	11,550	731,963
	<b>3,427,002</b>	<b>1,265,019</b>

### Credit quality of cash at bank and short term deposits, excluding cash on hand

The credit quality of cash at bank and short term deposits, excluding cash on hand that are neither past due nor impaired can be assessed by reference to external credit ratings (if available) or historical information about counterparty default rates:

The municipality had the following bank accounts

Account number / description	Bank statement balances			Cash book balances		
	30 June 2012	30 June 2011	30 June 2010	30 June 2012	30 June 2011	30 June 2010
Current Accounts						
First National Bank - Cheque - 51590870208	3,154,825	130,819	3,008,515	3,154,825	130,819	2,888,568
First National Bank - Current Account - 62054655827	260,627	402,237	506,215	260,627	402,237	506,215
Call Accounts						
First National Bank - Call Account - 62073965554	-	8,527	8,893	-	8,527	8,893
First National Bank - Call Account - 62072243224	-	1,000	3,001	-	1,000	3,001
First National Bank - Call Account - 62077366758	-	1,000	651,206	-	1,000	651,206
First National Bank - Call Account - 62065196943	-	706,425	677,528	-	706,425	677,528
First National Bank - Call Account - 62054821080	-	2,081	1,996	-	2,081	1,996
First National Bank - Call Account - 62061551175	-	1,450	175,858	-	1,450	175,858
First National Bank - Call Account - 62033239783	11,550	11,114	7,810,629	11,550	11,114	7,810,629
<b>Total</b>	<b>3,427,002</b>	<b>1,264,653</b>	<b>12,843,841</b>	<b>3,427,002</b>	<b>1,264,653</b>	<b>12,723,894</b>

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Notes to the Annual Financial Statements

Figures to the nearest R1	2012	2011
<b>4. Consumer debtors</b>		
<b>Gross balances</b>		
Rates	25,781,417	19,636,363
Electricity	14,232,882	10,724,879
Water	40,405,132	23,668,653
Sewerage	39,135,180	31,243,568
Refuse	22,252,186	18,869,236
Housing rental	8,585	8,585
Other	55,159,382	51,554,734
	<b>196,974,764</b>	<b>155,706,018</b>
<b>Less: Provision for debt impairment</b>		
Rates	(23,787,273)	(17,198,426)
Electricity	(10,200,982)	(7,196,239)
Water	(31,685,174)	(19,769,976)
Sewerage	(36,510,144)	(28,609,736)
Refuse	(21,290,349)	(17,430,630)
Housing rental	(8,585)	(8,585)
Other	(53,400,966)	(43,718,525)
	<b>(176,883,473)</b>	<b>(133,932,117)</b>
<b>Net balance</b>		
Rates	1,994,144	2,437,937
Electricity	4,031,900	3,528,640
Water	8,719,958	3,898,677
Sewerage	2,625,036	2,633,832
Refuse	961,837	1,438,606
Other	1,758,416	7,836,209
	<b>20,091,291</b>	<b>21,773,901</b>
<b>Rates</b>		
Current (0 -30 days)	690,055	576,047
31 - 60 days	650,015	491,407
61 - 90 days	654,074	458,257
91 - 120 days	-	452,103
121 - 365 days	-	460,123
	<b>1,994,144</b>	<b>2,437,937</b>
<b>Electricity</b>		
Current (0 -30 days)	2,432,550	1,598,660
31 - 60 days	646,123	644,606
61 - 90 days	953,227	470,185
91 - 120 days	-	450,577
121 - 365 days	-	364,612
	<b>4,031,900</b>	<b>3,528,640</b>
<b>Water</b>		
Current (0 -30 days)	958,317	1,080,696
31 - 60 days	543,742	715,228
61 - 90 days	7,217,899	689,121
91 - 120 days	-	800,244
121 - 365 days	-	613,388
	<b>8,719,958</b>	<b>3,898,677</b>

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Notes to the Annual Financial Statements

Figures to the nearest R1	2012	2011
<b>4. Consumer debtors (continued)</b>		
<b>Sewerage</b>		
Current (0 -30 days)	905,630	578,004
31 - 60 days	589,653	526,513
61 - 90 days	1,129,753	512,946
91 - 120 days	-	521,381
121 - 365 days	-	494,988
	<b>2,625,036</b>	<b>2,633,832</b>
<b>Refuse</b>		
Current (0 -30 days)	332,553	315,020
31 - 60 days	318,187	285,538
61 - 90 days	311,097	278,719
91 - 120 days	-	287,346
121 - 365 days	-	271,983
	<b>961,837</b>	<b>1,438,606</b>
<b>Other (specify)</b>		
Current (0 -30 days)	296,419	242,462
31 - 60 days	248,861	1,954,757
61 - 90 days	1,213,136	1,137,773
91 - 120 days	-	1,214,705
121 - 365 days	-	112,405
> 365 days	-	3,174,107
	<b>1,758,416</b>	<b>7,836,209</b>
<b>Reconciliation of debt impairment provision</b>		
Balance at beginning of the year	(133,932,116)	(110,307,243)
Contributions to provision	(42,951,357)	(23,624,874)
	<b>(176,883,473)</b>	<b>(133,932,117)</b>
<b>Consumer debtors impaired</b>		
As of 30 June 2012, consumer debtors of R 176,883,473 (2011: R 133,932,117) were impaired and provided for.		
The amount of the provision was R 42,951,358 as of 30 June 2012 (2011: R 23,624,873). Refer to note 26.		
<b>5. Inventories</b>		
Water	26,815	-
<b>6. Receivables from exchange transactions</b>		
Trade debtors	885,441	613,580

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Notes to the Annual Financial Statements

Figures to the nearest R1

### 7. Intangible assets

	2012			2011		
	Cost / Valuation	Accumulate d amortisat ion and accumulate d impairme nt	Carrying value	Cost / Valuation	Accumulate d amortisat ion and accumulate d impairme nt	Carrying value
Computer software	1,692,051	(758)	1,691,293	-	-	-
Servitudes	350,074	-	350,074	350,074	-	350,074
<b>Total</b>	<b>2,042,125</b>	<b>(758)</b>	<b>2,041,367</b>	<b>350,074</b>	<b>-</b>	<b>350,074</b>

#### Reconciliation of intangible assets - 2012

	Opening balance	Additions	Amortisatic n	Total
Computer software	-	1,692,051	(758)	1,691,293
Servitudes	350,074	-	-	350,074
	<b>350,074</b>	<b>1,692,051</b>	<b>(758)</b>	<b>2,041,367</b>

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Notes to the Annual Financial Statements

Figures to the nearest R1	2012	2011
<b>8. Other financial assets</b>		
<b>Loans and receivables</b>		
Eskom Deposit	1,155,280	1,155,280
<b>Non-current assets</b>		
Loans and receivables	1,155,280	1,155,280

### Held as Security

An amount of R1,155,280 (2011: R1,155,280) is held as security by Eskom Holding SOL Limited.

The municipality has not reclassified any financial assets from cost or amortised cost to fair value, or from fair value to cost or amortised cost during the current or prior year.

There were no gains or losses realised on the disposal of held to maturity financial assets in 2012 and 2011, as all the financial assets were disposed of at their redemption date.

For debt securities classified as at fair value through surplus or deficit, the maximum exposure to credit risk at the reporting date is the carrying amount.

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Notes to the Annual Financial Statements

Figures to the nearest R1

### 9. Property, plant and equipment

	2012			2011		
	Cost / Valuation	Accumulate d depreciati on and accumulate d impairme nt	Carrying value	Cost / Valuation	Accumulate d depreciati on and accumulate d impairme nt	Carrying value
Buildings	57,459,098	(43,938,602)	13,520,496	57,459,098	(41,606,032)	15,853,066
Infrastructure	683,630,239	(438,184,360)	245,445,879	665,112,671	(416,382,173)	248,730,498
Community	64,813,924	(37,730,470)	27,083,454	64,813,924	(35,763,512)	29,050,412
Other property, plant and equipment	17,351,173	(8,941,113)	8,410,060	17,008,458	(6,592,935)	10,415,523
Work in progress	19,981,078	-	19,981,078	17,965,937	-	17,965,937
<b>Total</b>	<b>843,235,512</b>	<b>(528,794,545)</b>	<b>314,440,967</b>	<b>822,360,088</b>	<b>(500,344,652)</b>	<b>322,015,436</b>

### Reconciliation of property, plant and equipment - 2012

	Opening balance	Additions	Depreciat ion	Total
Buildings	15,853,066	-	(2,332,570)	13,520,496
Infrastructure	248,730,498	18,634,620	(21,919,239)	245,445,879
Community	29,050,412	-	(1,966,958)	27,083,454
Other property, plant and equipment	10,415,523	224,902	(2,230,365)	8,410,060
Work in progress	17,965,937	2,015,141	-	19,981,078
	<b>322,015,436</b>	<b>20,874,663</b>	<b>(28,449,132)</b>	<b>314,440,967</b>

A register containing the information required by section 63 of the Municipal Finance Management Act is available for inspection at the registered office of the municipality.

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Notes to the Annual Financial Statements

Figures to the nearest R1	2012	2011
<b>10. Consumer deposits</b>		
Deposits held by consumers	1,341,995	1,246,889
<b>11. Payables from exchange transactions</b>		
Accrued leave pay	4,570,426	2,747,482
13th Cheque accrual	768,292	557,139
Trade Payables	35,560,619	23,708,690
	<b>40,899,337</b>	<b>27,013,311</b>

## 12. Provisions

### Reconciliation of provisions - 2012

	Opening Balance	Additions	Total
Provision for long service awards	830,548	144,174	974,722

### Reconciliation of provisions - 2011

	Opening Balance	Additions	Total
Provision for long service awards	693,916	136,632	830,548

### Long service Awards Provision

The IAS19/GRAP25 Statement sets out the recognition, measurement and disclosure requirements in accounting for "defined benefit" plans. The Statement requires further that actuarial gains and losses and past service cost are to be recognised immediately for long-service employee benefits.

An actuarial valuation was performed by ARCH Consulting.

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Notes to the Annual Financial Statements

Figures to the nearest R1	2012	2011
<b>13. Unspent conditional grants and receipts</b>		
<b>Unspent conditional grants and receipts comprises of:</b>		
<b>Unspent conditional grants and receipts</b>		
Municipal Infrastructure Grant	4,889,105	-
Department of Water Affairs	39,760	-
Integrated National Electrification Programme	350,199	-
	<b>5,279,064</b>	<b>-</b>

The nature and extent of government grants recognised in the annual financial statements and an indication of other forms of government assistance from which the municipality has directly benefited; and

Unfulfilled conditions and other contingencies attaching to government assistance that has been recognised.

See note 20 for reconciliation of grants from National/Provincial Government.

These amounts are invested in a ring-fenced investment until utilised.

### 14. VAT payable

Tax payables	9,387,328	9,526,665
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The Municipality is registered on the cash basis in terms of the Value Added Tax Act

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Notes to the Annual Financial Statements

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Figures to the nearest R1	2012	2011
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### 15. Employee benefit obligations

#### Defined benefit plan

The plan is a post employment medical benefit plan.

#### Post retirement medical aid plan

The Municipality offers employees and continuation members the opportunity of belonging to one of several medical aid schemes, most of which offer a range of options pertaining to levels of cover.

Upon retirement, an employee may continue membership of the medical scheme. Upon a member's death-in-service or death-in-retirement, the surviving dependants may continue membership of the medical scheme.

It is difficult to predict future investment returns and health care cost inflation rates. The relationship between them is more stable and therefore easier to predict. IAS19/GRAP25 requires that financial assumptions be based on market expectations at the Valuation Date for the period over which the liability obligations are to be settled.

Discount Rate: IAS19 stipulates that the choice of this rate should be derived from high quality corporate bond yields. However, where the market in these bonds is not significant and as prescribed in GRAP25, the market yields on government bonds consistent with the estimated term of the post-employment liabilities should be used. Consequently, a discount rate of 7.94% per annum has been used. This rate was deduced from the yield curve obtained from the Bond Exchange of South Africa after the market close on 30 June 2012. This rate does not reflect any adjustment for taxation.

Health Care Cost Inflation Rate: This assumption is required to reflect estimated future changes in the cost of medical services, resulting from both inflation and specific changes in medical costs (for example, due to technological advances or changes in utilisation patterns). Any assumption regarding future medical scheme contribution increases is therefore subjective.

A health care cost inflation rate of 7.01% has been assumed. This is 1.75% in excess of expected CPI inflation over the expected term of the liability, namely 5.26%. A larger differential would be unsustainable, eventually forcing members to less expensive options. This implies a net discount rate of 0.88% which derives from  $(7.94\% - 7.01\%) / 1.0701$ .

The expected inflation assumption of 5.26% was obtained from the differential between market yields on index-linked bonds consistent with the estimated term of the liabilities (2.08%) and those of nominal bonds (7.94%) with a risk premium adjustment for the uncertainty implicit in guaranteeing real increases (0.50%). This was therefore determined as follows:  $(7.94\% - 0.50\% - 2.08\%) / 1.0208$ .

The next contribution increase was assumed to occur with effect from 1 January 2013.

Replacement ratio: This is the expected pension as a percentage of final salary, at retirement. This assumption is required to determine the income band at retirement of members since some contribution rate tables are income-dependent. A replacement ratio of 65% was assumed. Income bands are assumed to increase with general salary inflation and therefore an explicit salary inflation assumption is not necessary.

#### The amounts recognised in the statement of financial position are as follows:

##### Carrying value

Present value of the defined benefit obligation-partially or wholly funded	(5,543,740)	(6,262,336)
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The fair value of plan assets includes:

##### Net expense recognised in the statement of financial performance

Current service cost	240,892	220,579
Interest cost	569,521	515,847
Curtailment or settlement	(159,079)	(148,308)
<b>Total included in employee related costs</b>	<b>651,334</b>	<b>588,118</b>

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# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Notes to the Annual Financial Statements

Figures to the nearest R1 2012 2011

### 15. Employee benefit obligations (continued)

#### Key assumptions used

Assumptions used at the reporting date:

Discount rates used	7.94 %	9.19 %
Health care cost inflation rate	7.01 %	7.67 %

Discount Rate: IAS19 stipulates that the choice of this rate should be derived from high quality corporate bond yields. However, where the market in these bonds is not significant and as prescribed in GRAP25, the market yields on government bonds consistent with the estimated term of the post-employment liabilities should be used. Consequently, a discount rate of 7.94% per annum has been used. This rate was deduced from the yield curve obtained from the Bond Exchange of South Africa after the market close on 30 June 2012. This rate does not reflect any adjustment for taxation.

Health Care Cost Inflation Rate: This assumption is required to reflect estimated future changes in the cost of medical services, resulting from both inflation and specific changes in medical costs (for example, due to technological advances or changes in utilisation patterns). Any assumption regarding future medical scheme contribution increases is therefore subjective.

A health care cost inflation rate of 7.01% has been assumed. This is 1.75% in excess of expected CPI inflation over the expected term of the liability, namely 5.26%. A larger differential would be unsustainable, eventually forcing members to less expensive options. This implies a net discount rate of 0.88% which derives from  $(7.94\% - 7.01\%) / 1.0701$ .

The expected inflation assumption of 5.26% was obtained from the differential between market yields on index-linked bonds consistent with the estimated term of the liabilities (2.08%) and those of nominal bonds (7.94%) with a risk premium adjustment for the uncertainty implicit in guaranteeing real increases (0.50%). This was therefore determined as follows:  $(7.94\% - 0.50\% - 2.08\%) / 1.0208$ .

The next contribution increase was assumed to occur with effect from 1 January 2013.

Replacement ratio: This is the expected pension as a percentage of final salary, at retirement. This assumption is required to determine the income band at retirement of members since some contribution rate tables are income-dependent. A replacement ratio of 65% was assumed.

### 16. Financial assets by category

The accounting policies for financial instruments have been applied to the line items below:

2012

	Loans and receivables	Fair value through surplus or deficit - held for trading	Total
Other financial assets	1,155,280	-	1,155,280
Trade and other receivables	1,309,259	-	1,309,259
Cash and cash equivalents	-	3,427,002	3,427,002
Consumer debtors	20,091,291	-	20,091,291
	<b>22,555,830</b>	<b>3,427,002</b>	<b>25,982,832</b>

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Notes to the Annual Financial Statements

Figures to the nearest R1 2012 2011

### 16. Financial assets by category (continued)

2011

	Loans and receivables	Fair value through surplus or deficit - held for trading	Total
Other financial assets	1,155,280	-	1,155,280
Trade and other receivables	613,580	-	613,580
Cash and cash equivalents	-	1,265,019	1,265,019
Consumer debtors	21,773,901	-	21,773,901
	<b>23,542,761</b>	<b>1,265,019</b>	<b>24,807,780</b>

### 17. Financial liabilities by category

The accounting policies for financial instruments have been applied to the line items below:

2012

	Fair value through surplus or deficit - held for trading	Total
Unspent conditional grants and receipts	5,279,064	5,279,064
Trade and other payables	36,389,082	36,389,082
VAT payable	9,387,328	9,387,328
Consumer deposits	1,341,995	1,341,995
Retirement benefit obligation	5,543,740	5,543,740
	<b>57,941,209</b>	<b>57,941,209</b>

2011

	Fair value through surplus or deficit - held for trading	Total
Trade and other payables	23,708,690	23,708,690
VAT payable	9,526,665	9,526,665
Consumer deposits	1,246,889	1,246,889
Retirement benefit obligation	6,262,336	6,262,336
	<b>40,744,580</b>	<b>40,744,580</b>

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Notes to the Annual Financial Statements

Figures to the nearest R1	2012	2011
<b>18. Revenue</b>		
Fines	311,650	249,765
Government grants and subsidies	63,474,054	46,545,983
Licences and permits	2,150,675	1,965,114
Property rates	9,540,708	7,455,060
Rental of facilities and equipment	214,786	169,686
Service charges	70,973,316	49,265,333
	<b>146,665,189</b>	<b>105,650,941</b>
<b>The amount included in revenue arising from exchanges of goods or services are as follows:</b>		
Licences and permits	2,150,675	1,965,114
Rental of facilities and equipment	214,786	169,686
Service charges	70,973,316	49,265,333
	<b>73,338,777</b>	<b>51,400,133</b>
<b>The amount included in revenue arising from non-exchange transactions is as follows:</b>		
<b>Taxation revenue</b>		
Property rates	9,540,708	7,455,060
Fines	311,650	249,765
<b>Transfer revenue</b>		
Government Grants	63,474,054	46,545,983
	<b>73,326,412</b>	<b>54,250,808</b>
<b>19. Service charges</b>		
Refuse removal	4,044,240	3,820,430
Sale of electricity	31,318,024	23,493,189
Sale of water	24,050,423	11,665,959
Sewerage and sanitation charges	11,560,629	10,285,755
	<b>70,973,316</b>	<b>49,265,333</b>

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Notes to the Annual Financial Statements

Figures to the nearest R1	2012	2011
<b>20. Government grants and subsidies</b>		
Equitable share	39,319,000	35,349,357
Expanded Public Works Grant	2,708,728	-
Financial Management Grant	1,250,000	1,000,000
Gert Sibande Grant	5,172,154	500,000
Integrated National Electrification Programme	1,182,801	-
LG Seta	59,476	18,436
Municipal Infrastructure Grant	12,991,895	8,928,190
Municipal System Improvement Grant	790,000	750,000
	<b>63,474,054</b>	<b>46,545,983</b>
<b>Equitable Share</b>		
In terms of the Constitution, this grant is used to subsidise the provision of basic services to indigent community members.		
All registered indigents receive a monthly subsidy of R 90 (2011: R 90), which is funded from the grant.		
<b>Municipal Infrastructure Grant</b>		
Current-year receipts	17,881,000	8,867,000
Conditions met - transferred to revenue	(12,991,895)	(8,867,000)
	<b>4,889,105</b>	<b>-</b>
Conditions still to be met - remain liabilities (see note 13).		
<b>Municipal System Improvement Grant</b>		
Current-year receipts	790,000	750,000
Conditions met - transferred to revenue	(790,000)	(750,000)
	<b>-</b>	<b>-</b>
<b>Financial Management Grant</b>		
Current-year receipts	1,250,000	1,000,000
Conditions met - transferred to revenue	(1,250,000)	(1,000,000)
	<b>-</b>	<b>-</b>
<b>Gert Sibande Grant</b>		
Current-year receipts	-	500,000
Conditions met - transferred to revenue	-	(500,000)
	<b>-</b>	<b>-</b>
<b>Expanded Public Works Grant</b>		
Current-year receipts	2,708,728	580,000
Conditions met - transferred to revenue	(2,708,728)	(580,000)
	<b>-</b>	<b>-</b>
<b>Integrated National Electrification Programme</b>		
Current-year receipts	1,533,000	-
Conditions met - transferred to revenue	(1,182,801)	-
	<b>-</b>	<b>-</b>

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Notes to the Annual Financial Statements

Figures to the nearest R1	2012	2011
<b>20. Government grants and subsidies (continued)</b>	<b>350,199</b>	<b>-</b>
<b>Changes in level of government grants</b>		
Based on the allocations set out in the Division of Revenue Act, no significant changes in the level of government grant funding are expected over the forthcoming 3 financial years.		
<b>21. Investment revenue</b>		
<b>Interest revenue</b>		
Bank	143,906	378,005
Interest charged on financial instruments	2,411,647	8,571,973
	<b>2,555,553</b>	<b>8,949,978</b>
<b>22. Other income</b>		
Advertising businesses	152	12,000
Burial fees	119,628	178,664
Clearance certificates	233,921	154,518
Donations	10,000	-
Electricity meter testing	175	2,086
Escourting vehicles	43,544	347,171
Fines: Library	4,122	330
IEC funds	-	1,316
Insurance payout received	1,493,594	3,726
Photocopies	4,918	279
Reconnection fees	7,567	27,482
Refuse bins	1,807	1,158
Reservations	5,162	7,040
Sale of stands	-	1,930
Searching fees	44	9,123
Tender documents	50,439	98,509
Tombstone erection	21,535	30,470
Town establishment	66,820	115,024
Trade licence fees	526	-
Valuation certificate	642	145
	<b>2,064,596</b>	<b>990,971</b>

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Notes to the Annual Financial Statements

Figures to the nearest R1	2012	2011
<b>23. Property rates</b>		
<b>Rates received</b>		
Property rates	9,540,708	7,455,060
<b>Valuations</b>		
Residential	737,134,188	737,134,188
Commercial	387,214,620	387,214,620
State	106,282,800	106,282,800
Municipal	74,968,514	74,968,514
Small holdings and farms	1,508,536,000	1,508,536,000
Religious places	13,780,003	13,780,003
	<b>2,827,916,125</b>	<b>2,827,916,125</b>

Valuations on land and buildings are performed every 4 years. The last general valuation came into effect on 1 July 2010. Interim valuations are processed on an annual basis to take into account changes in individual property values due to alterations and subdivisions.

A general rate of R0.0055 (2011: R0.0055) is applied to property valuations to determine assessment rates. Rebates of 30% (2011: 30%) are granted to residential and state property owners.

The new general valuation will be implemented on 01 July 2013.

## 24. General expenses

Advertising	847,097	991,150
Auditors remuneration	1,618,588	882,598
Bank charges	175,481	261,525
Chemicals	2,364,820	2,304,002
Cleaning	53,232	216,706
Community development and training	303,181	58,972
Consulting and professional fees	8,729,223	4,987,022
Delegation cost	26,663	33,990
Entertainment	240,077	430,829
Horticulture	-	2,975
IT expenses	259,178	322,624
Insurance	979,540	-
Lease rentals on operating lease	607,158	1,312,841
Licence fees	56,283	681,286
Medical expenses	420	92,555
Meter reading costs	566,564	417,122
Motor vehicle expenses	2,579,457	2,475,913
Postage and courier	28,273	48,462
Protective clothing	81,451	81,830
Security	3,276,955	2,293,480
Staff welfare	8,405	11,500
Subscriptions and membership fees	4,966	187,061
Telephone and fax	1,252,970	801,275
Training	567,443	126,677
Travel - local	1,081,734	976,710
Uniforms	-	7,455
	<b>25,709,159</b>	<b>20,006,560</b>

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Notes to the Annual Financial Statements

Figures to the nearest R1	2012	2011
<b>25. Operating deficit</b>		
Operating surplus/ (deficit) for the year is stated after accounting for the following:		
<b>Operating lease charges</b>		
Equipment		
• Contractual amounts	607,158	1,312,841
Depreciation on property, plant and equipment	28,449,895	28,432,208
Employee costs	38,648,783	36,504,364
<b>26. Employee related costs</b>		
Acting allowances	272,899	112,176
Basic	20,907,138	18,639,211
Bonus	1,808,298	1,427,112
Group Insurance	361,112	355,534
Housing benefits and allowances	55,539	47,303
Industrial Council levy	8,762	9,099
Leave pay provision charge	408,498	708,042
Medical aid - company contributions	924,135	942,899
Overtime payments	2,584,203	2,074,390
Post-employment benefits - Pension - Defined contribution plan	3,485,473	3,570,947
SDL	247,421	104,478
Standby	163,625	150,500
Transport allowance	622,683	1,427,179
UIF	96,951	192,029
WCA	27,000	38,487
	<b>31,973,737</b>	<b>29,799,386</b>
<b>Remuneration of municipal manager</b>		
Annual Remuneration	225,245	509,936
Travel, motor car, accommodation, subsistence and other allowances	188,282	169,979
	<b>413,527</b>	<b>679,915</b>
The acting municipal manager at year end was Mr J.B. Maseko.		
<b>Remuneration of chief finance officer</b>		
Annual Remuneration	371,710	453,558
Travel, motor car, accommodation, subsistence and other allowances	382,676	145,745
	<b>754,386</b>	<b>599,303</b>
Mrs J.D. Luus was appointed as CFO until end of February 2012. At year end the CFO position was vacant.		
<b>Remuneration of executive directors</b>		
Annual Remuneration	1,141,223	1,304,038
Travel, motor car, accommodation, subsistence and other allowances	519,270	417,802
	<b>1,660,493</b>	<b>1,721,840</b>

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Notes to the Annual Financial Statements

Figures to the nearest R1	2012	2011
<b>27. Remuneration of councillors</b>		
Executive Mayor	534,297	1,731,945
Chief Whip	163,674	-
Speaker	436,531	-
Councillors	1,027,731	1,971,975
Councillors' pension contribution	1,696,088	-
	<b>3,858,321</b>	<b>3,703,920</b>
<b>In-kind benefits</b>		
The Mayor has the use of a separate Council owned vehicle for official duties.		
<b>28. Debt impairment</b>		
Debt impairment	42,951,358	23,624,873
<b>29. Depreciation and amortisation</b>		
Property, plant and equipment	28,449,895	28,432,208
<b>30. Finance costs</b>		
Bank	685,118	828,393
<b>31. Auditors' remuneration</b>		
Fees	1,618,588	882,598
<b>32. Grants and subsidies paid</b>		
<b>Other subsidies</b>		
Free basic services	1,705,719	1,905,311
<b>33. Bulk purchases</b>		
Electricity	38,325,399	24,252,936
Water	30,210	1,431,553
	<b>38,355,609</b>	<b>25,684,489</b>

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Notes to the Annual Financial Statements

Figures to the nearest R1	2012	2011
<b>34. Cash generated from operations</b>		
Deficit	(23,651,567)	(24,710,393)
<b>Adjustments for:</b>		
Depreciation and amortisation	28,449,895	28,432,208
Debt impairment	42,951,358	23,624,873
Movements in retirement benefit assets and liabilities	(718,596)	588,118
Movements in provisions	144,174	136,632
<b>Changes in working capital:</b>		
Inventories	(26,815)	-
Receivables from exchange transactions	(271,865)	(613,584)
Consumer debtors	(41,268,747)	(31,908,710)
Payables from exchange transactions	13,886,026	5,239,048
VAT	(139,337)	1,189,604
Unspent conditional grants and receipts	5,279,064	-
Consumer deposits	95,106	66,702
	<b>24,728,696</b>	<b>2,044,498</b>

### 35. Commitments

#### Authorised capital expenditure

#### Awarded tenders for projects still in progress

• Property, plant and equipment	42,970,000	32,517,000
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#### Operating leases - as lessee (expense)

#### Minimum lease payments due

- within one year	170,524	369,324
- in second to fifth year inclusive	13,428	183,952
	<b>183,952</b>	<b>553,276</b>

The total future minimum sublease payment expected to be received under non-cancellable sublease	183,952	553,276
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Operating lease payments represent rentals payable by the municipality for certain of its office properties. Leases are negotiated for an average term of seven years and rentals are fixed for an average of three years. No contingent rent is payable.

#### Operating leases - as lessor (income)

#### Minimum lease payments due

- within one year	166,000	166,000
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The Municipality has no long term contracts with their lessee's. All contracts are on a month to month basis.

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Notes to the Annual Financial Statements

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Figures to the nearest R1	2012	2011
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### 36. Contingencies

#### 2012

##### Eskom

Case number 12621/11 was opened for the collection of the outstanding amount of R5,135,521.

##### Takitsi Trading

Case number 37099/12 was opened for the collection of the outstanding amount of R2,819,733 accruing interest at 15.5%.

##### Noliqwa Sarah Nhlapo and Joseph Lucks Mafokeng

Case number 36/2012 referring to the vehicle collision between the stated parties. The amount claimed is R38,000.

##### Crown Hill Properties

Possible cost: R200,00

##### Illegal Taxi Rank

Possible Cost: R250,000

##### Dlamini

Possible Cost: R60,000

##### Jacques

Possible Cost: R70,000

##### S.J. Venter

Possible Cost: R50,000

##### Ixia Farming

Possible Cost: R200,000

##### 2nd Fort

Possible Cost: R200,000

##### Telkom

Possible Cost: R70,000

##### Mr Cronje

Possible Cost: R78,000

##### Mr Selepe

Possible Cost: R48,000

##### Mr Mthamle

Possible Cost: R50,000

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Notes to the Annual Financial Statements

Figures to the nearest R1 2012 2011

### 36. Contingencies (continued) 2011

#### Department of Water and Forestry

The municipality is in disagreement with Department of Water Affairs and Forestry. The municipality is not the W.S.P. however is being billed on a monthly basis. The dispute has not yet been settled. The amount due to D.W.A.F. is R16,936,479. The municipality will attend to this matter in the next financial year.

### 37. Related parties

#### Relationships

A detailed register of parties related to members of the municipality is available for inspection at the office of the Municipal Manager. No transactions occurred with any of these parties during the period under review

Members of the municipality

See information details on cover page for details of councillors

### 38. Accounting Officer's emoluments

#### Executive

#### 2012

	Emolument s	Other benefits*	Total
P.B. Malebye	225,245	188,282	413,527

#### 2011

	Emolument s	Other benefits*	Total
P.B. Malebye	509,936	169,979	679,915

### 39. Prior period errors

The differences in Property, Plant and Equipment, Depreciation and Intangible Assets are due to the fact that Directive 4 expired and that all PPE and Intangible Assets had to be revalued. The differences are also due to the recognition of measurement criteria of directive 7 to ensure compliance with GRAP 17.

The difference in Trade and other payables from exchange transactions are due to Increased in Retention provisions not accounted for in the previous year.

Retirement benefit obligation were understated by R6,262,336. The reason for the misstatement is as follows: Reclassification from Current Liabilities.

The differences in Other Income and Repairs and Maintenance are due to the correction of a classification error.

The correction of the error(s) results in adjustments as follows:

#### Statement of financial position

Property, plant and equipment	-	268,155,888
Intangible assets	-	350,074
Trade and other payables from exchange transactions	-	1,070,226
Retirement benefit obligation: Non-current	-	(6,262,336)
Retirement benefit obligation: Current	-	6,262,336

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Notes to the Annual Financial Statements

Figures to the nearest R1	2012	2011
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### 39. Prior period errors (continued)

#### Statement of Financial Performance

Depreciation expense	-	28,432,208
Other Income	-	58,018
Repairs and maintenance	-	(58,018)

### 40. Risk management

#### Capital risk management

The municipality's objectives when managing capital are to safeguard the municipality's ability to continue as a going concern in order to provide returns for member and benefits for other stakeholders and to maintain an optimal capital structure to reduce the cost of capital.

The capital structure of the municipality consists of debt, which includes the borrowings (excluding derivative financial liabilities) disclosed in note 10 and cash and cash equivalents disclosed in note 3, and equity as disclosed in the statement of financial position.

In order to maintain or adjust the capital structure, the municipality may adjust the amount of dividends paid to member, return capital to member, issue new shares or sell assets to reduce debt.

Consistent with others in the industry, the municipality monitors capital on the basis of the debt: equity ratio.

This ration is calculated as net debt divided by total equity. Net debt is calculated as total borrowings (including 'current and non-current borrowings' as shown in the statement of financial position) less cash and cash equivalents. Total equity is represented in the statement of financial position.

The municipality's strategy is to maintain a debt: equity ratio of between 2 to 1

There are no externally imposed capital requirements.

There have been no changes to what the municipality manages as capital, the strategy for capital maintenance or externally imposed capital requirements from the previous year.

#### Financial risk management

The municipality's activities expose it to a variety of financial risks: market risk (including currency risk, fair value interest rate risk, cash flow interest rate risk and price risk), credit risk and liquidity risk.

The municipality's overall risk management program focuses on the unpredictability of financial markets and seeks to minimise potential adverse effects on the municipality's financial performance. The municipality uses derivative financial instruments to hedge certain risk exposures. Risk management is carried out by a central treasury department (entity treasury) under policies approved by the accounting officer. Municipality treasury identifies, evaluates and hedges financial risks in close co-operation with the municipality's operating units. The accounting officer provides written principles for overall risk management, as well as written policies covering specific areas, such as foreign exchange risk, interest rate risk, credit risk, use of derivative financial instruments and non-derivative financial instruments, and investment of excess liquidity.

#### Liquidity risk

The municipality's risk to liquidity is a result of the funds available to cover future commitments. The municipality manages liquidity risk through an ongoing review of future commitments and credit facilities.

#### Interest rate risk

As the municipality has no significant interest-bearing assets, the municipality's income and operating cash flows are substantially independent of changes in market interest rates.

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Notes to the Annual Financial Statements

Figures to the nearest R1	2012	2011
<b>40. Risk management (continued)</b>		
<b>Credit risk</b>		
Credit risk consists mainly of cash deposits, cash equivalents, derivative financial instruments and trade debtors. The municipality only deposits cash with major banks with high quality credit standing and limits exposure to any one counterparty.		
Trade receivables comprise a widespread customer base. Management evaluated credit risk relating to customers on an ongoing basis. If customers are independently rated, these ratings are used. Otherwise, if there is no independent rating, risk control assesses the credit quality of the customer, taking into account its financial position, past experience and other factors. Individual risk limits are set based on internal or external ratings in accordance with limits set by the board. The utilisation of credit limits is regularly monitored. Sales to retail customers are settled in cash or using major credit cards. Credit guarantee insurance is purchased when deemed appropriate.		
<b>41. Going concern</b>		
The annual financial statements have been prepared on the basis of accounting policies applicable to a going concern. This basis presumes that funds will be available to finance future operations and that the realisation of assets and settlement of liabilities, contingent obligations and commitments will occur in the ordinary course of business.		
<b>42. Unauthorised expenditure</b>		
Unauthorised expenditure - Opening balance	21,125,545	-
Unauthorised expenditure - Current year	56,800,864	26,125,545
Unauthorised expenditure - Condoned / write off	(26,125,545)	-
	<b>51,800,864</b>	<b>26,125,545</b>
<b>43. Fruitless and wasteful expenditure</b>		
Interest and penalties incurred on SARS EMP account	496,296	-
Interest incurred on Eskom account	118,926	-
	<b>615,222</b>	-
<b>44. Irregular expenditure</b>		
Opening balance	6,138,165	-
Add: Irregular Expenditure - current year	8,583,449	6,138,165
Less: Amounts condoned / write off	(6,138,165)	-
	<b>8,583,449</b>	<b>6,138,165</b>
<b>45. Reconciliation between budget and statement of financial performance</b>		
Reconciliation of budget surplus/deficit with the surplus/deficit in the statement of financial performance:		
Net deficit per the statement of financial performance	(23,651,567)	(24,710,393)
<b>Adjusted for:</b>		
Impairments recognised / reversed	-	7,500,000
Increase in doubtful debt provision	34,951,358	(10,500,000)
Other expenditure	(24,929,193)	(8,958,307)
<b>Net deficit per approved budget</b>	<b>(13,629,402)</b>	<b>(36,668,700)</b>

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Notes to the Annual Financial Statements

Figures to the nearest R1	2012	2011
<b>46. Reconciliation between budget and cash flow statement</b>		
Reconciliation of budget surplus/deficit with the net cash generated from operating, investing and financing activities:		
<b>Operating activities</b>		
Actual amount as presented in the budget statement	26,555,000	19,154,000
Basis differences	-	(11,315,179)
Timing differences	(1,826,304)	(5,794,323)
<b>Net cash flows from operating activities</b>	<b>24,728,696</b>	<b>2,044,498</b>
<b>Investing activities</b>		
Actual amount as presented in the budget statement	(614,346)	(24,770,000)
Timing differences	(21,952,368)	11,266,987
<b>Net cash flows from investing activities</b>	<b>(22,566,714)</b>	<b>(13,503,013)</b>
<b>Financing activities</b>		
Actual amount as presented in the budget statement	2,590,000	3,308,000
Basis differences	(2,590,000)	(3,308,000)
<b>Net cash flows from financing activities</b>	<b>-</b>	<b>-</b>
<b>Net cash generated from operating, investing and financing activities</b>	<b>2,161,982</b>	<b>(11,458,515)</b>

### 47. Additional disclosure in terms of Municipal Finance Management Act

#### Contributions to organised local government

Current year subscription / fee	-	166,293
Amount paid - current year	-	(166,293)
	-	-

#### Audit fees

Current year subscription / fee	433,970	1,852,000
Amount paid - current year	(394,785)	(1,852,000)
	<b>39,185</b>	-

#### PAYE and UIF

Current year subscription / fee	4,221,194	-
Amount paid - current year	(3,625,118)	-
	<b>596,076</b>	-

#### VAT

VAT payable	9,387,328	9,526,665
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VAT output payables and VAT input receivables are shown in note 14.

All VAT returns have been submitted by the due date throughout the year.

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Notes to the Annual Financial Statements

Figures to the nearest R1 2012 2011

### 47. Additional disclosure in terms of Municipal Finance Management Act (continued)

#### Councillors' arrear consumer accounts

The following Councillors had arrear accounts outstanding for more than 90 days at 30 June 2012:

30 June 2012	Outstanding less than 90 days R	Outstanding more than 90 days R	Total R
W.S. Davel	-	-	-
J.R. Hall	619	7,499	8,118
N.S. Nhlapho	492	-	492
M.D. Khanye	327	175	502
M. Tsotetsi	258	458	716
D.G. Zwane	1,964	5,668	7,632
T. Mahlangu	471	15,272	15,743
M. Makhubo	1,719	40,386	42,105
S. Sithole	1,385	18,788	20,173
T.A. Motloung	471	20,233	20,704
P.R. Thenjekwayo	358	-	358
	<b>8,064</b>	<b>108,479</b>	<b>116,543</b>

30 June 2011	Outstanding less than 90 days R	Outstanding more than 90 days R	Total R
W.S. Davel	2,346	-	2,346
J.R. Hall	877	1,867	2,744
N.S. Nhlapho	159	-	159
M.D. Khanye	(1,792)	-	(1,792)
M. Tsotetsi	82	-	82
D.G. Zwane	1,860	2,231	4,091
T. Mahlangu	651	13,982	14,633
	<b>4,183</b>	<b>18,080</b>	<b>22,263</b>

### 48. Deviation from supply chain management regulations

Paragraph 12(1)(d)(i) of Government gazette No. 27636 issued on 30 May 2005 states that a supply chain management policy must provide for the procurement of goods and services by way of a competitive bidding process.

Paragraph 36 of the same gazette states that the accounting officer may dispense with the official procurement process in certain circumstances, provided that he records the reasons for any deviations and reports them to the next meeting of the accounting officer and includes a note to the annual financial statements.

A detailed register are kept at the municipal offices of all deviatons incurred during the financial year.

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Notes to the Annual Financial Statements

Figures to the nearest R1

### 49. Statement of comparative and actual information

2012

				Original budget	Budget adjustments (i.t.o. s28 and s31 of the MFMA)	Final adjustments budget			
<b>Financial Performance</b>									
Property rates	8,384,000	8,384,000	16,768,000	16,768,000	9,540,708		(7,227,292)	57 %	114 %
Service charges	59,132,144	59,132,144	118,264,288	118,264,288	70,973,316		(47,290,972)	60 %	120 %
Investment revenue	1,206,667	1,206,667	2,413,334	2,413,334	2,555,553		142,219	106 %	212 %
Transfers recognised - operational	42,808,805	-	42,808,805	42,808,805	72,364,550		29,555,745	169 %	169 %
Other own revenue	3,290,720	(980,667)	2,310,053	2,310,053	4,741,707		2,431,654	205 %	144 %
<b>Total revenue (excluding capital transfers and contributions)</b>	<b>114,822,336</b>	<b>67,742,144</b>	<b>182,564,480</b>	<b>182,564,480</b>	<b>160,175,834</b>		<b>(22,388,646)</b>	<b>88 %</b>	<b>139 %</b>
Employee costs	(39,868,778)	(39,868,778)	(79,737,556)	(79,737,556)	(34,802,143)	-	44,935,413	44 %	87 %
Remuneration of councillors	(3,550,356)	(3,550,356)	(7,100,712)	(7,100,712)	(3,846,640)	309,007	3,254,072	54 %	108 %
Debt impairment	(7,268,462)	(7,268,462)	(14,536,924)	(14,536,924)	(42,951,358)	35,682,896	(28,414,434)	295 %	591 %
Depreciation and asset impairment	(1,226,534)	(1,226,534)	(2,453,068)	(2,453,068)	(28,449,895)	27,669,892	(25,996,827)	1,160 %	2,320 %
Finance charges	-	-	-	-	(685,118)	685,118	(685,118)	DIV/0 %	DIV/0 %
Materials and bulk purchases	(31,010,720)	(31,010,720)	(62,021,440)	(62,021,440)	(38,355,609)	636,233	23,665,831	62 %	124 %
Transfers and grants	(5,190,600)	-	(5,190,600)	(5,190,600)	(1,705,719)	-	3,484,881	33 %	33 %
Other expenditure	(24,329,794)	(4,100,584)	(28,430,378)	(28,430,378)	(33,030,919)	-	(4,600,541)	116 %	136 %
<b>Total expenditure</b>	<b>(112,445,244)</b>	<b>(87,025,434)</b>	<b>(199,470,678)</b>	<b>(199,470,678)</b>	<b>(183,827,401)</b>	<b>64,983,146</b>	<b>15,643,277</b>	<b>92 %</b>	<b>163 %</b>
<b>Surplus/(Deficit) for the year</b>	<b>2,377,092</b>	<b>(19,283,290)</b>	<b>(16,906,198)</b>	<b>(16,906,198)</b>	<b>(23,651,567)</b>		<b>(6,745,369)</b>	<b>140 %</b>	<b>(995)%</b>

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Notes to the Annual Financial Statements

Figures to the nearest R1

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### 49. Statement of comparative and actual information (continued)

Original budget	Budget adjustments (i.t.o. s28 and s31 of the MFMA)	Final adjustments budget	Final budget	Actual outcome	Unauthorised expenditure	Variance	Actual outcome as % of final budget	Actual outcome as % of original budget
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# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Notes to the Annual Financial Statements

Figures to the nearest R1	2012	2011		
<b>49. Statement of comparative and actual information (continued)</b>				
2011				
	<b>Reported unauthorised expenditure</b>	<b>Expenditure authorised in terms of section 32 of MFMA</b>	<b>Balance to be recovered</b>	<b>Restated audited outcome</b>
<b>Financial Performance</b>				
Property rates				7,455,060
Service charges				49,265,333
Investment revenue				8,949,978
Transfers recognised - operational				46,545,983
Other own revenue				3,375,536
<b>Total revenue (excluding capital transfers and contributions)</b>				<b>115,591,890</b>
Employee costs	-	-	-	(32,800,444)
Remuneration of councillors	-	-	-	(3,703,920)
Debt impairment	-	-	-	(23,624,873)
Depreciation and asset impairment	-	-	-	(28,432,208)
Finance charges	-	-	-	(828,393)
Materials and bulk purchases	-	-	-	(25,684,489)
Transfers and grants	-	-	-	(1,905,311)
Other expenditure	-	-	-	(23,322,645)
<b>Total expenditure</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>(140,302,283)</b>
<b>Deficit for the year</b>				<b>(24,710,393)</b>

# Dipaleseng Local Municipality

Annual Financial Statements for the year ended 30 June 2012

## Notes to the Annual Financial Statements

Figures to the nearest R1

2012

2011

### 49. Statement of comparative and actual information (continued)

	Reported unauthorised expenditure	Expenditure authorised in terms of section 32 of MFMA	Balance to be recovered	Restated audited outcome
<b>Capital expenditure and funds sources</b>				
<b>Cash flows</b>				
Net cash from (used) operating				2,044,498
Net cash from (used) investing				(13,503,013)
<b>Net increase/(decrease) in cash and cash equivalents</b>				<b>(11,458,515)</b>
Cash and cash equivalents at the beginning of the year				12,723,534
<b>Cash and cash equivalents at year end</b>				<b>1,265,019</b>